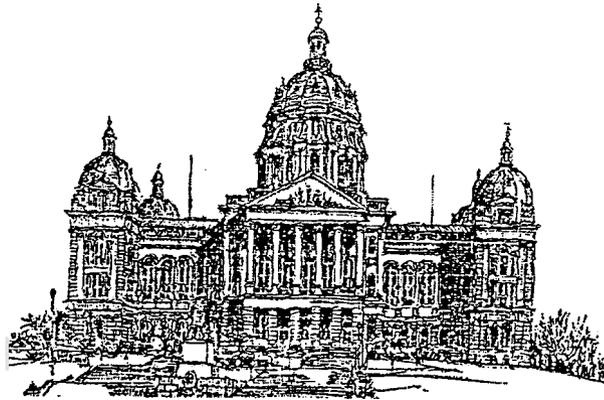


STATE OF IOWA
FY 1993
GOVERNOR'S RECOMMENDATIONS
SUMMARY



State of Iowa
Legislative Fiscal Bureau

January 1992

FOREWORD

The purpose of this document is to provide the Legislature with information concerning FY **1992** and FY **1993** General Fund estimated receipts, departmental requests, and Governor's recommendation. This information provides an overall summary of the State Budget and is intended to help the Legislature to take a proactive approach toward the budgetary process.

The emphasis of this document is to provide an overview of the General Fund, including revenue, expenditures, FTE positions, and supplemental appropriation requests to all members of the General Assembly. Also available are detailed budget documents for each Appropriations Subcommittee containing an overview and analysis of departmental budgets and their requests. The Appropriations Subcommittees can use those documents for consideration of the FY **1993** budget requests.

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DOCUMENT NOTES

When reviewing this document, **please** note the **following**:

Chapter 8.35A (2), Code of Iowa, requires the Department of Management (DOM) to transmit the Governor's recommendation to the LFB by January 1 or no later than the date the Governor's budget document is delivered to the printer. The information in the tables and charts of this document is based on the January 21 budget tape received by the LFB.

Other items worth noting when reviewing this report include:

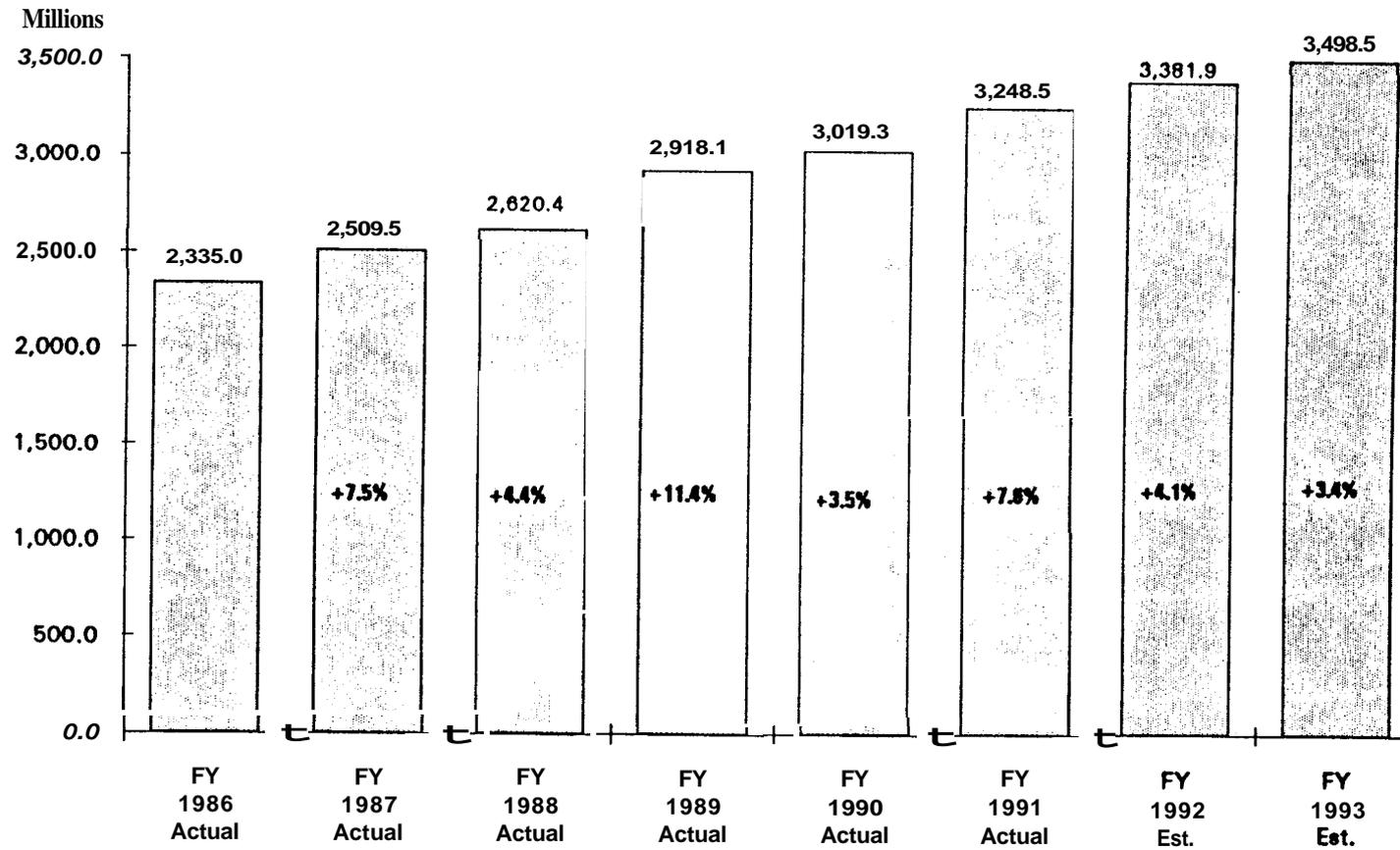
- Revenue and expenditures are estimated for FY 1992 and FY **1993**.
- FY **1991** data includes transfers, reversions, and supplemental appropriations; FY **1992** and FY **1993** data do not.
- A separate summary document of the FY **1993** Governor's Recommendation has been prepared for each Appropriations Subcommittee.
- An review of the Governor's recommendations relating to the Governor's Spending Reform Committee and "built-in" increases will be prepared by the LFB at a later date.
- Appendix A to this document is the General Fund Appropriations tracking document by Appropriations Subcommittee.
- Appendix B is a glossary of budget terms.

Questions concerning this document should be directed to Dennis Prouty, LFB Director, **(515) 281-5279**.

1992 IOWA LEGISLATIVE SESSION TIMETABLE

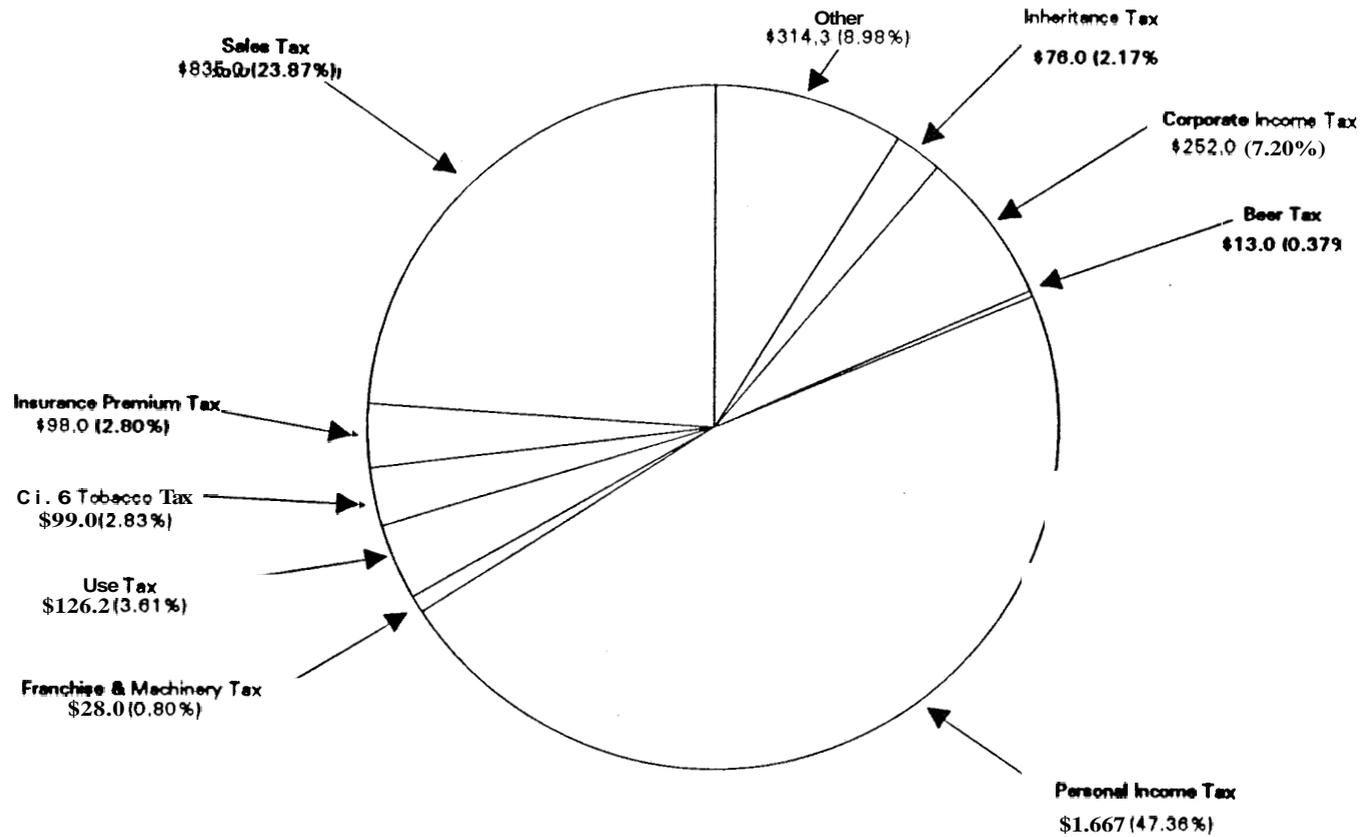
- January 8 - **10** - Pre-Session appropriations subcommittee meetings.
- January **13** - First day of Session.
- January 24 - Final day for individual requests for bill drafts to the Legislative Service Bureau.
- March 6 - Final day for House bills to be reported out of House committees and Senate bills out of Senate committees.
- March 9 - **13** - House considers only House bills and unfinished business and Senate considers only Senate bills and unfinished business.
- March 27 - Final day for Senate bills to be reported out of House committees and House bills to be reported out of Senate committees.
- March **30** -, April **3** - House considers only Senate bills and unfinished business and Senate considers only House bills and unfinished business.
- April 6 - Only the following bills are eligible for consideration:
 - Appropriations bills
 - Ways and Means bills
 - Legalizing Acts
 - Co-sponsored by Majority and Minority Leaders
 - Companion bills sponsored by House and Senate Majority Leaders
 - Conference Committee Reports
 - Bills on the Veto Calendar
 - Administrative **Rules** Review Committee bills
 - Joint resolutions nullifying Administrative Rules
 - Unfinished business
- April **21** - **100th day** of the Session.

GENERAL FUND RECEIPTS FY 1986 - FY 1993



Note: Est. FY 1992 & FY 1993 as estimated by Dec. 16, 1991, Revenue Estimating Conference.

FY 1993 ESTIMATED GENERAL FUND RECEIPTS (IN MILLIONS)



Total: \$3,498.5

As Estimated by Dec. 16, 1991, Revenue Estimating Conference

FY 1990 - FY 1993 REVENUE PROJECTION FOR THE GENERAL FUND

Tax Source	FY 1990	FY 1991	% Change	FY 1992	% Change	FY 1993	% Change
	Actual	Actual	from FY 1990 Actual	Estimated	from FY 1991 Estimated	Estimated	from FY 1992 Estimated
Personal Income Tax	\$ 1,445.6	\$ 1,526.2	5.6	\$ 1,590.0	4.2	\$ 1,657.0	4.2
Sales Tax	728.5	764.7	5.0	801.9	4.9	835.0	4.1
Use Tax	114.3	120.9	5.8	122.5	1.3	128.2	3.0
Corporate Income Tax	230.7	239.4	3.8	244.1	2.0	252.0	3.2
Inheritance Tax	65.1	69.0	6.0	72.1	4.5	76.0	5.4
Insurance Premium Tax	87.0	92.3	6.1	95.0	2.9	98.0	3.2
Cigarette Tax	82.6	83.5	1.1	95.4	14.3	95.0	(0.4)
Tobacco Tax	2.6	3.1	19.2	3.6	16.1	4.0	11.1
Beer Tax	12.6	12.7	0.8	12.8	0.8	13.0	1.6
Franchise Tax	25.5	25.0	(2.0)	26.5	6.0	28.0	5.7
Miscellaneous Tax	0.6	0.6	0	0.1	(83.3)	0.1	0.0
Total Special Taxes	2,795.1	2,937.4	5.1	3,064.0	4.3	3,184.3	3.9
Other Receipts							
County Reimbursements	50.7	46.3	(8.7)	53.6	15.8	51.6	(3.7)
Liquor Transfers							
A. Profits	20.5	21.6	5.4	23.1	6.9	23.0	(0.4)
B. 7% Gross Revenues	9.0	9.0	0.0	9.0	0.0	9.0	0.0
Interest	14.0	11.8	(15.7)	10.0	(15.3)	10.5	5.0
Fees	12.0	16.7	39.2	76.7	359.3	85.5	11.5
Judicial Revenue	35.3	35.7	1.1	40.5	13.4	42.0	3.7
Third Party Payments	55.2	59.1	7.1	61.6	4.2	58.9	(4.4)
Miscellaneous Receipts	16.4	14.3	(12.8)	21.8	52.4	19.0	(12.8)
Pari-Mutuel Receipts	8.8	7.2	(18.2)	14.7	104.2	14.7	0
Total Receipts	\$ 3,017.0	\$ 3,159.1	4.7	\$ 3,375.0	6.8	\$ 3,498.5	3.7

Note: Dollars in millions. FY 1992 and FY 1993 are as estimated by the December 16, 1991 Revenue Estimating Conference. The revenues do not reflect transfers, refunds, or accruals.

STATE OF IOWA GENERAL FUND BALANCE

Dollars in Millions

	Fiscal Year 1992		Fiscal Year 1993	
	Governor's Recomm.	Current Law	Governor's Recomm.	Legislative Action
<i>Estimated Funds Available:</i>				
Beginning Balance	\$ 11.1	\$ 11.1	\$ 0.0	
Estimated Receipts				
Revenue Est. Conference	3,375.0	3,375.0	3,498.5	
Governor's Recomm. Adjustments (Exh. 1)	12.5	0.8	57.8	
Total Revenues	3,398.6	3,386.9	3,556.3	
Tax Refunds	-252.1	-252.1	-262.0	
Net Revenues	3,146.5	3,134.8	3,294.3	
Accruals	12.2	12.2	9.6	
Transfers				
Governor's Recomm. (Exh. 1)	51.5	51.5	38.7	
<i>Total Funds Available</i>	3,210.2	3,198.5	3,342.6	
<i>Estimated Appropriations:</i>				
General Fund	3,363.2	3,363.2	3,351.5	
Governor's Deappropriations:				
Personal Property Tax Payment/School Aid	-35.0			
Item Veto	-18.6			
3.25% ATB	-104.6	-104.6		
Reduction In Force (RIF) Plan	-20.4			
School Aid Enrollment Advances	-13.1			
Governor's Supplementals	40.6			
Total Appropriations	3,212.1	3,258.6	3,351.5	
Reversions	-10.0	-10.0	-10.0	
<i>Net Appropriations</i>	3,202.1	3,248.6	3,341.5	
<i>Ending Balance</i>	\$ 8.1	\$ -50.1	\$ 1.1	

**STATE OF IOWA
GENERAL FUND**

(In Millions)

Exhibit 1

	Fiscal Year 1992		Fiscal Year 1993	
	<u>Governor's Recomm.</u>	<u>Legislative Action</u>	<u>Governor's Recomm.</u>	<u>Legislative Action</u>
ESTIMATED REVENUE ADJUSTMENTS				
Cigarette and Tobacco Tax	\$ 6.8	\$	\$ 21.6	\$
Court Fines			6.0	
Enhanced Collections			4.0	
Garbage Collections Services	1.6		6.5	
Revenue Audits			4.0	
Consulting Services	0.8		3.0	
Auditor's Reimbursements			2.9	
Wine Coolers			2.6	
City and County Bridge Fund			2.5	
Human Services:				
Mental Health Billings			4.3	
Glenwood Program Reductions			-1.0	
Mental Health Institute Downsizing			-0.2	
Institutional Billing Formula	1.5		1.5	
Internal Revenue Code Update	1.0		-0.3	
Alcoholic Beverages Bottle Deposits			0.3	
Alcoholic Beverages Truck Sales	0.4			
Natural Resources Clean Up Reimbursement	0.4			
Insurance Fees			0.2	
Health Inspection Fees			-0.1	
Certificate of Need			-0.3	
Racing and Gaming Fees			0.4	
In-Home Health Care Credit			-0.1	
TOTAL REVENUE ADJUSTMENTS	<u>\$ 12.5</u>	<u>\$</u>	<u>\$ 57.8</u>	<u>\$</u>
ESTIMATED TRANSFERS				
Lottery Proceeds	\$ 34.3	\$	\$ 33.7	\$
Insurance Fund Transfers	6.0			
Marine Fuel Tax Revenues	2.4		2.4	
Indirect Cost Transfers	2.0		2.0	
Great River Road Reversions	0.5			
Unclaimed Fees	5.7			
Miscellaneous	0.6		0.6	
TOTAL CASH TRANSFERS	<u>\$ 51.5</u>	<u>\$</u>	<u>\$ 38.7</u>	<u>\$</u>

GOVERNOR'S RECOMMENDED ADJUSTMENTS TO THE FY 1992 BUDGET

The Governor has revised the FY 1992 budget, as enacted by the General Assembly, several times over the course of the interim. In June, the Governor item-vetoed \$26.0 million of appropriations. On July 1, the Governor implemented a 3.25% across-the-board reduction. During July and August, the Governor implemented two phases of a Reduction In Force (RIF) Plan. The Governor is now recommending a financial management bill for FY 1992 which includes supplemental appropriations, deappropriations, and revenue adjustments. This section will report on each of these adjustments and discuss the Governor's recommendations for FY 1992. The individual subcommittee analyses contained in this report have more information on the impact of the Governor's FY 1992 budget recommendations.

The following tables highlights the significant items in the Governors FY 1992 financial management bill:

GOVERNOR'S PROPOSED FY 1992 BUDGET REVISIONS

(dollars in millions)

<u>Proposed Action</u>	<u>Amount</u>
• Ratify the 3.25% across the board cut	\$ 104.6
• Deappropriate the RIF Plan savings from each department	20.4
• Deappropriate the vetoes of intent language (Regent Salary Adj. \$10.0m, DHS \$5.0m, & Telecommunications \$2.0m)	18.6
• Appropriate supplementals (DHS \$38.0m & Capitals \$2.4m)	(40.6)
• Reduce K-12 School Aid by limiting the advance for increasing enrollment to districts with a 3% increase	13.1
• Roll forward property tax credits for school districts required by law, as has been done in past years	35.0
• Implement revenue changes - see the Projected Balance Sheet on Page 7 (cigarette tax: \$6.8m, & sales tax on certain services: \$2.4m)	12.2

The Governor's proposed budget revisions to the FY 1992 budget by departments is listed on the following table. The *FY 1992 Final Action* column reflects the final action by the Legislature on May 12, 1991. The *ATB 3.25%, Veto & Rev Est* column is the Final Action less the across-the-board reductions implemented by the Governor on July 1, 1991, the Governor's vetoes of actual appropriations, and revised estimates for standing appropriations.

The *Implied Vetoes* column is the Governor's veto of intent language and anticipated reversions which may result. The *Governor's Rec Deappropriation* are the proposed Reduction In Force (RIF) reduction and reducing K-12 advances for increasing enrollments. The *Governor's Rec. Supplemental* column lists the recommended supplemental appropriations for FY 1992.

FY 1992 BUDGET REVISIONS BY DEPARTMENT

Department	FY 1992 Final Action	ATB 3.25%, Veto & Rev Est.	Implied Vetoes	Governor's Rec. Deappropriation	Governor's Rec. Supplemental	Gov. Revised Rec FY 1992
Agriculture & Land Stewardship	\$ 22,536,739	\$ (756,630)	\$ (250,000)	\$ 0	\$ 0	\$ 21,530,109
Attorney General	8,257,167	(259,650)	0	0	0	7,997,517
Auditor Of State	1,600,787	(52,026)	0	0	0	1,548,761
Blind, Iowa Commission For The	1,418,576	(46,104)	0	(21,377)	0	1,351,095
Campaign Finance Disclosure Commission	273,000	(8,873)	0	0	0	264,127
Civil Rights Commission	1,031,421	(33,521)	0	(41,786)	0	956,114
College Aid Commission	40,960,112	(1,331,205)	0	0	0	39,628,907
Commerce, Department Of	21,860,735	(710,474)	0	(597,812)	0	20,552,449
Corrections, Department Of	122,530,326	(3,982,251)	0	(3,365,884)	122,498	115,304,687
Cultural Affairs, Department Of	15,453,000	4,306,247	(2,010,000)	(321,087)	0	17,428,160
Economic Development, Dept. Of	30,068,989	(977,249)	0	(217,278)	0	28,874,462
Education, Department Of	1,373,186,447	13,187,316	0	(48,444,871)	0	1,337,928,892
Elder Affairs, Department Of	2,426,200	(78,854)	0	(22,273)	0	2,325,073
Employment Services, Department Of	4,690,390	(152,437)	(45,396)	(122,850)	0	4,369,707
Executive Council	2,004,035	(1,963,540)	0	0	0	40,495
Legislative Branch	16,521,705	287,467	0	0	0	16,809,172
General Services, Department Of	14,821,160	(481,688)	0	(479,571)	0	13,859,901
Governor	1,310,590	(38,725)	0	0	0	1,271,865
Gov. Substance Abuse Coordinator	197,596	(6,422)	0	(7,181)	0	183,993
Health, Department Of Public	34,221,334	(1,112,195)	0	(356,611)	0	32,752,528

Department	FY 1992 Final Action	ATB 3.25%, Veto & Rev Est.	Implied Veto	Governor's Rec. Deappropriation	Governor's Rec. Supplemental	Gov. Revised Rec FY 1992
Human Rights, Department Of	1,590,029	(51,675)	0	(63,851)	0	1,474,503
Human Services, Department Of	619,028,397	(20,222,914)	(5,592,934)	(7,337,580)	38,030,899	623,905,868
Inspections And Appeals, Department Of	23,003,115	(747,604)	0	(384,932)	50,000	21,920,579
Judicial Branch	74,175,000	0	0	0	0	74,175,000
Law Enforcement Academy	987,134	(32,082)	0	(45,710)	0	909,342
Management, Department Of	28,197,600	(21,632,547)	0	0	0	6,565,053
Natural Resources, Department Of	23,218,826	(963,592)	0	(464,523)	0	21,790,711
Parole, Board Of	770,000	(25,025)	0	(26,855)	0	718,320
Personnel, Department Of	9,425,334	549,308	0	0	0	9,974,642
Public Defense, Department Of	3,912,555	(126,007)	0	(90,734)	0	3,695,814
Public Employment Relations Board	678,489	(22,051)	0	0	0	656,438
Public Safety, Department Of	18,293,479	(594,540)	0	(642,848)	0	17,056,091
Regents, Board Of	508,942,606	(16,540,638)	(10,658,565)	(4,667,454)	0	477,075,949
Revenue And Finance, Department Of	271,819,129	(6,634,574)	0	(710,781)	0	264,473,774
Secretary Of State	2,126,024	(69,096)	0	0	0	2,056,928
State-Federal Relations, Office Of	220,340	(7,161)	0	0	0	213,179
Transportation, Department Of	12,993,675	(906,045)	0	(17,611)	0	12,070,019
Treasurer Of State	1,046,614	2,465,985	0	0	0	3,512,599
Natural Resources Capital	2,620,568	(85,168)	0	0	0	2,535,400
General Services Capital	0	0	0	0	1,098,440	1,098,440
Human Services Capital	0	0	0	0	996,224	996,224
Commerce Capital	0	0	0	0	350,000	350,000
Totals	<u>\$ 3,318,419,223</u>	<u>\$ (59,856,240)</u>	<u>\$ (18,556,895)</u>	<u>\$ (68,451,260)</u>	<u>\$ 40,648,059</u>	<u>\$ 3,212,202,887</u>

GOVERNOR'S ITEM VETOES

The Governor completed the vetoes of the appropriation bills on June 7, 1991. The net effect of the Governor's vetoes, both actual and anticipated reductions, is a reduction of \$25.5 million. The Governor's net total item veto was a \$7.1 million reduction. The Governor reduced appropriations by \$24.4 million with actual vetoes, but increased spending by \$17.3 million by the veto of legislative reductions. The Governor is recommending deappropriating an additional \$18.3 million of anticipated reversions due to vetoes of intent language.

The majority of the Governor's veto savings are from the veto of the salary bill, **SF 548**. The item-vetoes of this bill froze State employee wages at the **FY 1991** level and eliminated spending of \$23.4 million. In addition, the Governor vetoed the portion of **HF 479** which would have appropriated \$10.7 million to the Regent institutions for salary adjustments. Total savings to the General Fund through these vetoes is \$34.1 million. The Governor stated in his veto message that these vetoes were necessary to avoid conflict with existing statutory and Constitutional responsibilities to balance the budget and to adhere to any statutory limitations on the State's funds and spending. The State employee unions filed suit challenging the veto. A Polk County District Court judge has ruled that the State must implement the arbitrator's awards. The District Court ruling has been appealed by the State to the Iowa Supreme Court.

3.25% ACROSS-THE-BOARD REDUCTION

On July 1, the Governor implemented a **3.25%** across-the-board reduction stating that the State faces a projected budget deficit in **FY 1992** of \$92.7 million. The Governor is proposing that the Legislature ratify across-the-board reduction. In the Executive Order declaring the across-the-board reduction, the Governor cited the effects of the national recession, further weather-related losses in the agricultural sector, and under-funding of human services entitlement programs as the reasons for the deficit. The across-the-board reduction reduces General Fund expenditures by \$104.7 million.

The Legislature and Courts are exempted from the Governor's authority to make across-the-board reductions. The Legislature has acted to reduce the approved legislative budgets by **3.25%**. The Courts do not anticipate reducing their budget from the appropriated amount.

FY 1992 DEAPPROPRIATION RECOMMENDATIONS

The Governor is recommending **\$68.5** million in deappropriations for FY **1992**. This amount includes **\$20.3** million for the Reduction In Force (RIF) Plan reductions, roll forward **\$35.0** million in property tax credits for school districts as has been done in past years, and a **\$13.1** million reduction in **K-12** school aid. In the absence of legislative action, it is anticipated that agencies would revert the RIF Plan reductions, but the **K-12** school aid would be expended.

The RIF Plan reductions are a result of the Governor's plans announced in July and August to help the State budgetary problems and to fund the contingent salary liability. The contingent salary liability is the liability of the State to pay salary increases to the contractual employees in the event the State employee unions won the lawsuit over the Governor's veto of the salary adjustment appropriation. The total number of permanent employees laid off by both reductions is reported by the Governor to be **1,268**. In addition, the Governor announced the reduction of **126** temporary and seasonal employees and elimination of **382** vacant but funded positions. At the time of the RIF Plan, the Governor announced that additional savings would be used to help fund a contingent salary liability. The Governor did not include any funds to cover the cost of the awards in his FY 1992 budget. The RIF Plan savings are being used to help balance the FY **1992** budget.

The Governor is proposing to roll **\$35.0** million in property tax credits for school districts required by law into FY **1993**. Historically, the property tax credits paid out to school districts has been delayed into the subsequent fiscal year. The legislation that allowed for this carry-forward was eliminated when the new school finance legislation was enacted. The \$35 million necessary for FY **1992** was not been budgeted. The Governor is recommending to change the legislation to allow the FY **1992** payment be delayed until FY **1993**.

For FY **1992**, the Governor **is** recommending to limit the enrollment advances that are paid out to districts. This is currently a standing unlimited appropriation that pays a district for the amount of actual students over the estimated number of students calculated more than one year earlier. It is recommended that only districts with an increase over **3%** receive funding for increasing enrollments, and the increase would equal only that amount over the **3%** growth rate. Districts with less than a **3%** increase that are expecting enrollment advances would not receive any enrollment advances, and districts with increases over **3%** would only receive funds for any increase over **3%**. For FY **1993**, the Governor **is** recommending eliminating the enrollment advances entirely.

FY 1992 SUPPLEMENTAL APPROPRIATION RECOMMENDATIONS

The Governor is recommending \$40.6 million in FY 1992 supplemental appropriations from the General Fund. The following list of the Governor's supplemental recommendation reflects those received from the Department of Management on January 17, 1992.

FY 1992 GOVERNOR'S SUPPLEMENTAL RECOMMENDATIONS

GENERAL FUND

	<u>Dept. Request</u>	<u>Gov. Rec.</u>
<u>Education</u>		
Board of Regents		
Salary Annualization - SUI	\$ 1,859,000	\$ 0
<u>Health & Human Rights</u>		
Department of Health		
SIDS Autopsies	3,000	0
<u>Human Services</u>		
Human Services		
AFDC	4,306,161	4,306,161
Medical Assistance	19,605,610	19,805,610
Medical Contracts	295,104	295,104
Supplementary Assistance	1,002,613	1,002,613
Community Based Services	767,030	787,036
Transitional Child Care	10,508	10,508
Child Care Services	230,883	230,883
Foster Care	11,525,652	11,525,052
Home Based Services	<u>287,332</u>	<u>287,332</u>
Total Human Services	38,030,899	38,030,899
<u>Justice System</u>		
Department of Corrections		
Phase I Expansion	20,340	20,340
Phase II Expansion	<u>102,150</u>	<u>102,150</u>
Total Dept. of Corrections	122,490	122,496

	<u>Dept. Request</u>	<u>Gov. Rec.</u>
Department of Justice		
Odometer Fraud	180,000	0
Regulation		
Inspection and Appeals		
Riverboat Regulation	0	50,000
Capitals		
General Services		
Capitol Restoration	0	1,098,440
Human Services		
Health/Life & Fire Safety	0	998,224
Commerce Commission		
Liq. Facility Roof Repair	0	35,000 350,000
<u>Total General Fund</u>	<u>\$ 40,195,395</u>	<u>\$40,648,059</u>

NON-GENERAL FUND

	<u>Dept. Request</u>	<u>Gov. Rec.</u>
Regulation		
Department of Inspections & Appeals		
Appeals & Fair Hearings-Road Use Tax	<u>\$ 100,000</u>	<u>\$ 100,000</u>

GOVERNOR'S FY 1993 RECOMMENDATIONS

The Governor's FY 1993 General Fund budget recommendation is \$3.4 billion, an increase of \$139 million over the Governor's revised recommendation for FY 1992. The Governor's revised FY 1992 budget includes the 3.25% across-the-board reduction, the RIF Plan savings (deappropriations), anticipated reversions, and other items. The Governor's FY 1993 recommendation includes:

- An anticipated FY 1992 ending General Fund Balance of \$0.0. This figure assumes:
 - The proposed deappropriations (\$68.5 million) and supplemental appropriations (\$40.6 million) are passed by the Legislature.
 - The proposed ratification of the 3.25% across-the-board reduction and deappropriation of the vetoes of intent language are passed by the Legislature.
 - Passage of legislation authorizing \$12.5 million in revenue adjustments and \$51.5 million in revenue transfers (see the projected Balance Sheet on Page 7 for details).
 - Transfer the FY 1992 ending balance of \$8.1 million into Economic Emergency Fund.
 - No adjustments are made for GAAP. The current estimated GAAP deficit is \$338.3 million.
- FY 1992 and FY 1993 estimated reversion figures of \$10.0 million. These figures may be unrealistic given the recommended deappropriations for FY 1992.
- Does not include any dollars for the collective bargaining lawsuit currently before the Iowa Supreme Court. The FY 1992 estimated cost for all employees is \$47.0 million and just for bargaining contract-covered employees is \$19.4 million. The FY 1993 estimated total cost for all employees is \$127.0 million and just for contract-covered employees is \$57.0 million.

The following pages list the major (\$10 million or more) General Fund increases or decreases recommended by the Governor for FY 1992 and FY 1993. Please note that the Gov. **Rec. Adj. FY 1992** column reflects the deappropriation recommendations (\$33.4 million) and the supplemental recommendation (\$40.6 million) received from the Department of Management on January 17, 1992. The **Diff. Gov. Rec 93 vs Gov Rec FY 92** column

reflects the difference between the Governor's Recommended FY 1992 column (estimated FY 1992 less the deappropriation/supplemental recommendations) and the Governor's FY 1993 recommendations.

MAJOR GENERAL FUND INCREASES/DECREASES RECOMMENDED BY THE GOVERNOR
(dollars in millions)

<u>Program</u>	<u>Gov. Rec. Adj.</u> <u>FY 1992</u>	<u>Diff. Gov.</u> <u>FY 93 v.</u> <u>Gov Rec FY 92</u>
Revenue & Finance, Dept. of		
▪ Increased tax enforcement through hiring 45 additional auditors and support staff. This is expected to generate \$3.1 million in additional revenue in FY 1993.	\$	\$ 1.4
▪ Mental Health Property Tax - a portion was transferred into the new DHS MH/MR/DD Community Services fund		(10.0)
▪ Unemployment Compensation - standing appropriation. Payments are projected to decrease due to fact that RIF Plan which caused payments affect FY 1992 expenditures.		(1.5)
Treasurer		
▪ Nothing is budgeted for the cost of issuing TRANS notes in FY 1993. The FY 1992 costs included interest and issuance costs (legal fees, trustee handling fees, insurance, printing, underwriting costs, etc.)		(2.5)
Other		
▪ Governor's Recommended Layoff Deappropriation	(1.2)	
▪ All Other Program Expenditures	<u>0.0</u>	<u>0.0</u>
Total Administration	(1.2)	(12.6)
 Agriculture & Natural Resources Subcommittee		
Agriculture & Land Stewardship		
▪ Decrease Regulatory Div. by privatizing grain warehouse & weights/measures inspections		(1.3)

MAJOR GENERAL FUND INCREASES/DECREASES RECOMMENDED BY THE GOVERNOR

(dollars in millions) cont'd

<u>Program</u>	<u>Gov. Rec. Adj.</u> <u>FY 1992</u>	<u>Diff. Gov.</u> <u>FY 93 v.</u> <u>Gov Rec FY 92</u>
Natural Resources, Dept. of		
• Resource Enhancement and Protection Fund (REAP) standing set at \$5,000,000 for FY 1993. FY 1992 funding included \$2.5 million from Lottery receipts and \$8.6 million from the General Fund.		(3.1)
Other		
• Governor's Recommended Layoff Deappropriation	(0.5)	
• All Other Program Expenditures	<u>(0.2)</u>	<u>(1.1)</u>
Total Ag. & Natural Resources	(0.7)	(5.5)
 Economic Development Subcommittee		
Iowa Finance Authority		
• Reduce the Housing Improvement Fund		(1.1)
Economic Development, Dept. of		
• Eliminate the General Fund appropriation for RC 2000 Program in FY 1993		(1.5)
Other		
• Governor's Recommended Layoff Deappropriation	(0.2)	
• All Other Program Expenditures	<u>(0.2)</u>	<u>(2.0)</u>
Total Economic Development	(0.2)	(4.6)
 Education Subcommittee		
Cultural Affairs, Dept. of		
• State Communications Network Fund standing - deappropriates funds from FY 1992 and recommends the \$5.0 million standing appropriation in FY 1993.	(2.0)	2.2

MAJOR GENERAL FUND INCREASES/DECREASES RECOMMENDED BY THE GOVERNOR

(dollars in millions) cont'd

<u>Program</u>	<u>Gov. Rec. Adj.</u> <u>FY 1992</u>	<u>Diff. Gov.</u> <u>FY 93 v.</u> <u>Gov Rec FY 92</u>
Education, Dept. of		
▪ School Foundation Aid - eliminates advance for increasing enrollment. The FY 1993 increases are due to the formula.	(13.1)	90.1
▪ Community Colleges funding - Freezes the 85% General Aid at the FY 1992 funding level and maintains the 4th Quarter funding that was appropriated last year, \$500,000 for staff development, and \$500,000 for replacement of lost federal funds.		2.5
▪ Instructional support - Funding for the standing appropriation		3.5
▪ Teacher Salaries - Allowable growth on Phase II of the Educational Excellence Program		1.7
Regents, Board of		
▪ SUI - Center for Biocatalysis - technology transfer initiatives		1.2
▪ ISU - Agricultural Experimental Station - increase in agricultural research		3.0
▪ ISU - Institute For Physical Research and Technology - technology transfer initiatives		2.7
▪ UNI - General University increase for enrollment growth		1.2
▪ Tuition Replacement - appropriation to repay the debt service on Academic Revenue Bonds		4.3
Other		
▪ Governor's recommended deappropriation of Regent FY 92 salary adjustment funds	(10.7)	
▪ Governor's Recommended Layoff Deappropriation	(5.3)	
▪ All Other Program Expenditures		(0.4)
Total Education	(31.1)	112.0

MAJOR GENERAL FUND INCREASES/DECREASES RECOMMENDED BY THE GOVERNOR

(dollars in millions) cont'd

<u>Program</u>	<u>Gov. Rec. Adj. FY 1992</u>	<u>Diff. Gov. FY 93 v. Gov Rec FY 92</u>
Health & Human Rights Subcommittee		
▪ Governor's Recommended Layoff Deappropriation	(0.5)	
▪ All Other Program Expenditures	<u>0.0</u>	<u>(0.4)</u>
Total Health & Human Rights	(0.5)	(0.4)
Human Services Subcommittee		
Human Services, Dept. of		
• Medical Assistance - fund projected increases in caseloads and utilization & increase some provider rates	18.5	27.5
• Children & Family Services - use federal SSBG funds for foster care	8.6	(8.0)
• AFDC - fund projected increases in caseloads, cost per case	4.3	2.2
• Mt. Pleasant - implement specialization at MHIs, reduction in number of beds		(1.6)
• Glenwood - reduction in the number of beds, annualization of RIFs		(2.6)
• Enhanced MH/MR/DD Services - eliminate county match requirement		2.5
• MH/MR/DD Community Services - new fund combining MH funding streams to assist counties in providing services		29.5
Other		
▪ Governor's Recommended Layoff Deappropriation	(7.3)	
▪ All Other Program Expenditures	<u>1.0</u>	<u>(3.5)</u>
Total Human Services	25.1	46.0

MAJOR GENERAL FUND INCREASES/DECREASES RECOMMENDED BY THE GOVERNOR
(dollars in millions) cont'd

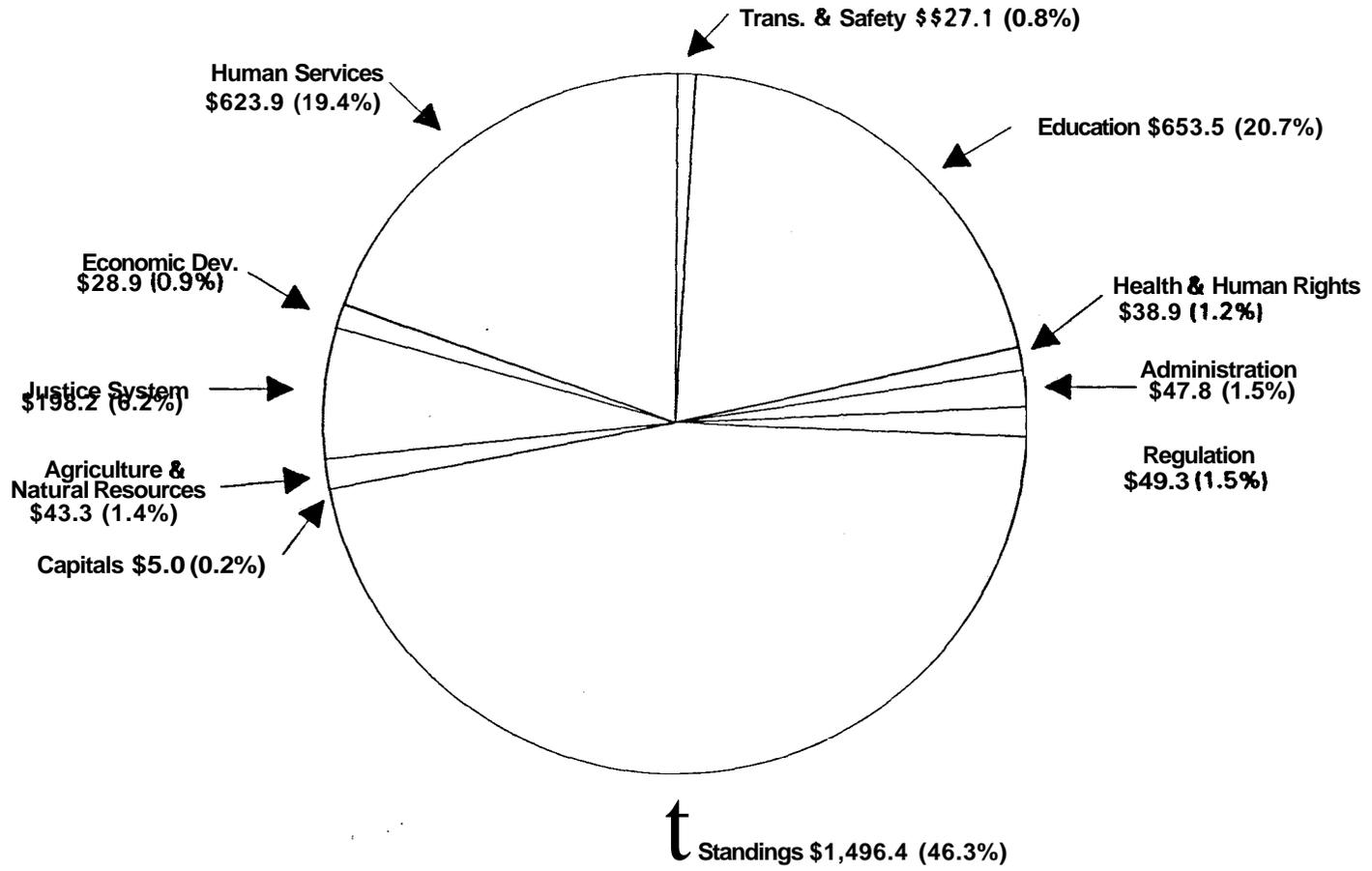
<u>Program</u>	<u>Gov. Rec. Adj.</u> <u>FY 1992</u>	<u>Diff. Gov.</u> <u>FY 93 v.</u> <u>Gov Rec FY 92</u>
Justice System Subcommittee		
Corrections, Dept. of		
▪ CBC Districts - staff & support for 197 new beds		2.5
▪ Newton - staff & support for 100 new beds		1.5
▪ Mitchellville - staff & support for 110 new beds		1.2
▪ Rockwell City - staff & support for 120 new beds		1.5
Judicial Branch		
▪ No recommendation by the Governor, just passed through request		2.5
Other		
▪ Governor's Recommended Layoff Deappropriation	(3.4)	
▪ All Other Program Expenditures (incl. 100 beds at Oakdale - FY 1993)	<u>0.1</u>	<u>0.9</u>
Total Justice System	(3.3)	10.1
 Regulation Subcommittee		
Auditor		
▪ Funds Auditor entirely with General Fund / Requires deposit of billing revenue to Gen. Fund		2.8
Other		
▪ Governor's Recommended Layoff Deappropriation	(1.1)	
▪ All Other Program Expenditures		<u>(2.0)</u>
Total Regulation	(1.1)	0.8

MAJOR GENERAL FUND INCREASES/DECREASES RECOMMENDED BY THE GOVERNOR

(dollars in millions) cont'd

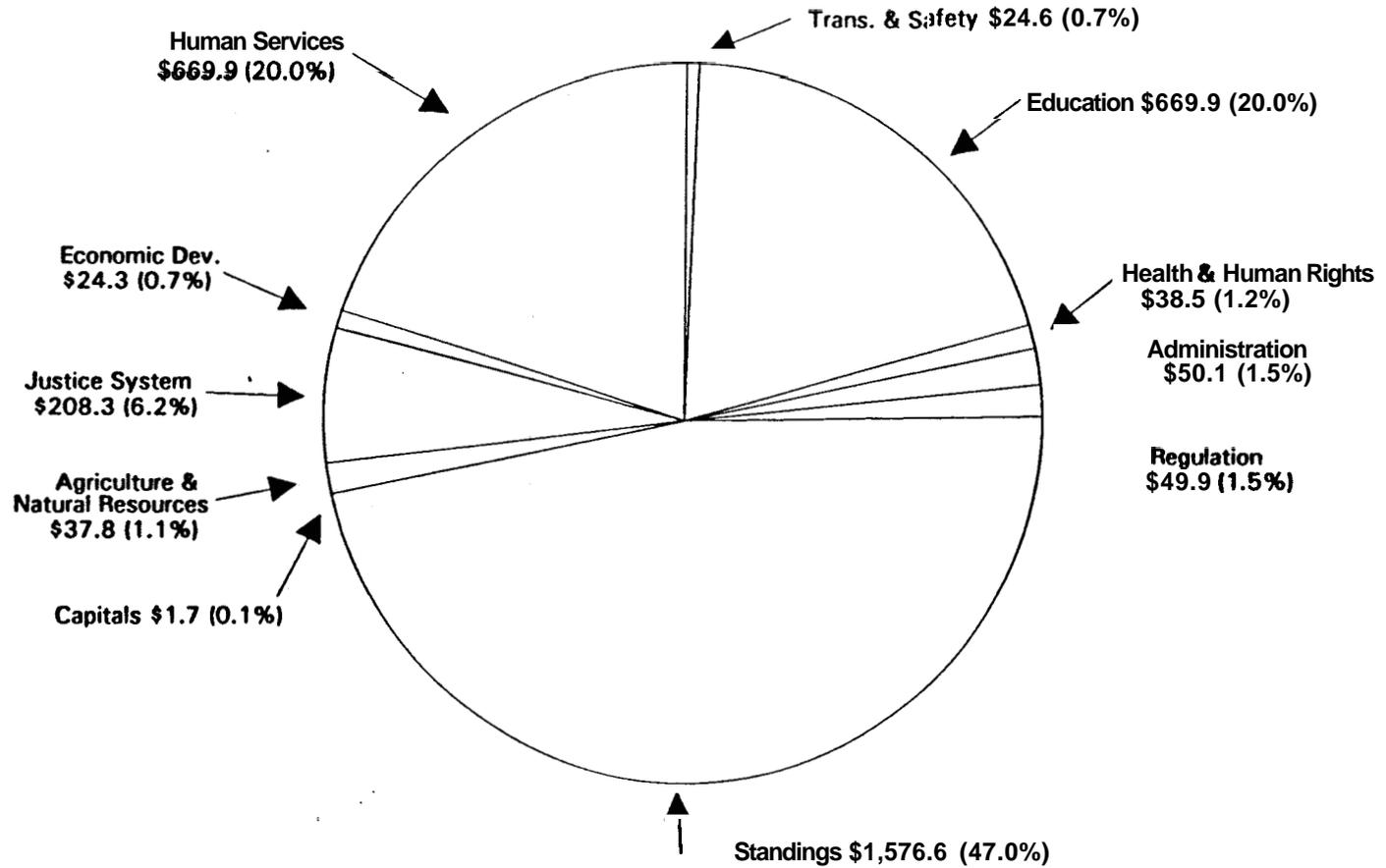
<u>Program</u>	<u>Gov. Rec. Adj.</u> <u>FY 1992</u>	<u>Diff. Gov.</u> <u>FY 93 v.</u> <u>Gov Rec FY 92</u>
Transportation & Safety Subcommittee		
Public Safety, Dept. of		
▪ Communications - Transfers Division to State Patrol and funds it from RUTF.		(3.0)
Other		
▪ Governor's Recommended Layoff Deappropriation	(0.7)	
▪ All Other Program Expenditures	<u>(0.1)</u>	<u>0.2</u>
Total Trans. & Safety	(0.8)	(2.8)
 Capital Projects		
▪ General Services - Capitol Building restoration, demolition of the Court Avenue Bridge & other deferred maintenance	1.1	(1.1)
▪ Department of Human Services - various health and life safety projects and critical deferred maintenance projects	1.0	(2.4)
▪ DNR Marine Fuel Tax Capitals		(1.0)
▪ All Other Program Expenditures	<u>0.4</u>	<u>1.2</u>
Total Capital Requests	2.5	(3.3)
 Total Increase/(Decrease) In Appropriations	 \$ <u>(11.3)</u>	 \$ <u>139.5</u>

**FY 1992 GOVERNOR REVISED RECOMMENDATIONS
(DOLLARS IN MILLIONS)**



TOTAL: \$12,202,887

**FY 1993 GOVERNOR RECOMMENDATIONS
(DOLLARS IN MILLIONS)**



TOTAL: \$3,351,545,401

OVERVIEW OF THE FY 1992 AND FY 1993 RECOMMENDATIONS

AND SUBCOMMITTEE ISSUES

ADMINISTRATION APPROPRIATIONS SUBCOMMITTEE

FY 1992 Budget

SUPPLEMENTAL APPROPRIATION RECOMMENDATIONS

The Governor is recommending an FY 1992 supplemental appropriation of \$1.1 million for the Department of General Services. The supplemental appropriation is for 3 projects: \$500,000 for Capitol Building restoration, \$375,000 for Court Avenue bridge demolition and landscaping, and \$223,000 for emergency critical deferred maintenance on the Capitol Complex.

RECOMMENDED BUDGET REDUCTIONS

The Governor is recommending a reduction of \$26.3 million from the Executive Council, Department of General Services (DGS), Office of the Governor, Drug Enforcement and Abuse Prevention Coordinator, Department of Management (DOM), Department of Personnel (IDOP), Department of Revenue and Finance (DRF), Office of the Secretary of State, Office of State-Federal Relations, and Office of the Treasurer. The reductions include: item vetoes, anticipated reversions, the 3.25% across-the-board reduction, the RIF Plan, and other items.

- The Executive Council's budget was reduced by \$1,000. The Executive Council is making general cuts in spending.
- The DGS budget was reduced by \$1.0 million. The Department is increasing the time between custodial services, not filling vacancies, and reducing travel.
- The Office of the Governor's budget was reduced by \$43,000. The Governor's Office is making general cuts in spending.

- The Governor's Drug Enforcement and Abuse Prevention Coordinator was reduced by \$14,000. The Office is reducing travel for program monitoring and community assistance, reducing printing, and eliminate equipment purchases.
- The DOM's budget was reduced \$57,000. The Department is not filling vacant positions and is reducing equipment expenditures.
- The IDOP's budget was reduced by \$121,000. The Department is not filling vacant positions and is reducing equipment expenditures.
- The DRF's budget was reduced by \$1.5 million. The Department is not filling the full complement of positions authorized for increased tax enforcement, has reduced equipment expenditures, and is reducing travel expenditures. The Department estimated that tax enforcement collections will decrease by \$3.0 million because of these budget reductions.
- The Office of the Secretary of State's budget was reduced by \$69,000. The Secretary of State's Office is making general cuts in spending.
- The Office of State-Federal Relations budget was reduced by \$7,000. The Office has indicated no impact due to the reductions.
- The Office of the Treasurer's budget was reduced by \$34,000. The Treasurer's Office is making general cuts in spending.
- The majority of the Governor's veto savings are from the veto of the salary bill, SF 548. The item-vetoes of this bill froze State employee wages at the FY 1991 level and eliminated spending of \$23.4 million.

FY 1993 Budget

The Governor is recommending \$50.1 million from the General Fund for the 10 departments of the Administration Appropriations Subcommittee. This is an increase of \$1.1 million (2.4%) compared to estimated FY 1992, which reflects current law. When compared to the Governor's FY 1992 revised recommendation, this is an increase of \$2.3 million (4.9%).

SIGNIFICANT GENERAL FUND CHANGES RECOMMENDED

- **Recommendations for Government Spending Reform:**
 - Eliminate the Executive Council. The functions of the Executive Council will be assumed by the Governor's Office and the Department of Management. The consolidation is projected to save approximately \$9,000 and 0.1 FTE position.
 - Consolidate Records Management Division in the DGS. Records Management would be moved to the Printing and Mail Division of the DGS. The consolidation is projected to eliminate 1.0 FTE positions.
 - Increase filing fees for the Appeal Board. Filing fees are to increase to \$5.00 for non-tort claims and \$25 for tort claims. This is projected to raise \$34,000 in fees for the Department of Management.
 - Centralize collections. The Governor is recommending creating a centralized collections function in the DRF. An appropriation of \$750,000 is recommended for the Department to purchase consultant services and computer equipment and software. The proposal is projected to generate \$1.1 million in FY 1993 and \$9.0 million per year in FY 1994 and beyond.
 - Flatten the organizational structure, a total of 7.0 FTE positions and \$416,000: DGS: 2.0 FTE positions (\$123,000), DRF: 1.0 FTE position (\$67,000), Secretary of State: 3.0 FTE positions (\$155,000), and the Treasurer of State: 1.0 FTE position (\$71,000).
- **Other Items:**
 - Computer upgrade in the DGS. The Governor is recommending providing full year funding for the upgrade to the Executive Branch mainframe computer which was approved last year. The prior year's funding was for only half the required amount. The Governor's recommendation fully funds the annual payment on the 5-year lease purchase (\$344,000).
 - Americans with Disabilities Act (ADA) in the IDOP. The Governor is recommending a system to determine physical abilities required by State jobs and a method to legally screen job applicants. This recommendation is due to the passage of the federal ADA (\$56,000).

- Increase tax enforcement in the DRF. The Governor is recommending the addition of 45.0 FTE positions for increased tax enforcement in the Department. The positions will cost \$1.4 million and are projected to generate an additional \$3.1 million in revenue.
- Continue funding (\$500,000) the purchase and implementation of optical disk scanning technology by the Secretary of State.
- Continue funding the World Food Prize in the Treasurer of State (\$242,000). This is approximately 40.0% of the overall funding of the World Food Prize Foundation with the remainder of the funding from private sources.

ISSUES

The Administration Appropriations Subcommittee may wish to examine the following issues:

- The continued reversions in the DGS Information Services Division.
- The impact of the ADA and recent civil rights legislation on the IDOP. The Governor is recommending \$56,000 for this purpose.
- The impact of budget reductions on the DRF revenue generating ability. The Governor is recommending \$1.4 million and 45.0 FTE positions for increased tax enforcement. This is projected to raise an additional \$3.1 million in revenue.
- The Secretary of State's continued office automation program. The Governor's recommendation permits continuation of the office automation program.

AGRICULTURE AND NATURAL RESOURCES APPROPRIATIONS SUBCOMMITTEE

FY 1992 Budget

RECOMMENDED BUDGET REDUCTIONS

The Governor is recommending a reduction of \$2.4 million from the Departments of Agriculture and Land Stewardship (DALs) and Natural Resources (DNR). The reductions include: item vetoes, anticipated reversions, the 3.25% across-the-board reduction, the RIF Plan, and other items. Highlights include:

- The Department of Agriculture and Land Stewardship:
 - \$678,000 reduction for the 3.25% across-the-board reduction. The Department has reduced purchases of supplies and equipment, restricted all travel, and kept vacant positions open.
 - \$250,000 reduction from Soil Conservation Cost Share because of the veto of the intent language earmarking those funds for a stream degradation project.

- The Department of Natural Resources:
 - \$216,000 item veto of an appropriation for energy research.
 - \$560,000 reduction for the 3.25% across-the-board reduction in DNR Operating appropriations.
 - \$273,000 reduction from the 3.25% across-the-board reduction in the Resource Enhancement and Protection (REAP) appropriation.
 - \$465,000 and 13.0 FTE position reduction due to the RIF Plan.

FY 1993 Budget

The Governor is recommending \$37.8 million from the General Fund for the 2 departments of the Agriculture and Natural Resources Appropriations Subcommittee. This is a decrease of \$6.2 million (14.1%) compared to estimated FY 1992, which reflects current law. When compared to the Governor's FY 1992 revised recommendation, this is a decrease of \$5.5 million (12.7%). The Governor is also recommending an additional

\$1.5 million for Marine Fuel Tax-General Fund capitals, which brings the total General Fund recommendation to \$39.4 million.

SIGNIFICANT GENERAL FUND CHANGES RECOMMENDED

- **Recommendations for Government Spending Reform:**
 - Decrease funding by \$30,000 to reduce middle management positions in the DALs.
 - Eliminate the Sheep Bureau in the DALs (\$73,000 and 2.0 FTE positions).
 - Privatize grain warehouse inspections and allow for random inspections by State personnel from the DALs (\$610,000 and 23.0 FTE positions).
 - Privatize weights and measures inspections and allow for random inspections by State personnel from the DALs (\$661,000 and 17.0 FTE positions).
 - Eliminate the seed laboratory in the DALs but retain regulatory functions (\$70,000 and 2.0 FTE positions).
 - Decrease funding by \$20,000 to reduce middle management positions in the DNR.
 - Reduce the DNR appropriation by \$65,000 to eliminate the direct General Fund contribution to the costs associated with the Auditor of State's Office.
 - Reduce the REAP General Fund appropriation by \$3.1 million and eliminate Lottery funding of REAP, which was \$2.5 million in FY 1992.
- **Other Items:**
 - Eliminate Lamb and Wool Promotion Projects (\$194,000).
 - Eliminate funding (\$236,000) and 5.0 FTE positions for the International Trade Bureau of the DALs. The Governor is adding \$215,000 in General Funds and 4.0 FTE positions to the Department of Economic Development.
 - Increase funding for Pseudorabies Eradication in the DALs by \$400,000 for a total of \$787,000.
 - Eliminate funding (\$40,000) and 0.5 FTE position for the Ethanol Office in the DALs. The Governor is recommending transferring this funding to the DNR.

ISSUES

The Agriculture and Natural Resources Appropriations Subcommittee may wish to examine the following issues:

- The Governor's recommendation to eliminate the Sheep Bureau and make reductions in the Apiary Bureau in the DALs.
- Privatize inspection functions of the Grain Warehouse Bureau and the Weights and Measures Bureau. The Governor is recommending this item.
- International marketing.
- Ethanol Office efforts and placement. The Governor is recommending transferring this function to the DNR.
- DALs Laboratory facilities and functions, including seed inspections. The Governor is recommending eliminating funding for seed inspections.
- Effect of the RIF Plan.
- Effect of the transfer of ending balances from the REAP and Groundwater Funds to the General Fund.
- Financial condition of the Fish and Game Protection Fund.
- Development vs. acquisition funding split of the REAP Open Spaces Account.
- Relocating or selling the State nursery. The Governor is not recommending this item.

ECONOMIC DEVELOPMENT APPROPRIATIONS SUBCOMMITTEE

FY 1992 Budget

RECOMMENDED BUDGET REDUCTIONS

The Governor is recommending a reduction of \$1.2 million from the Department of Economic Development (DED), the Iowa Finance Authority (IFA), the Wallace Technology Transfer Foundation, and International Network on Trade (INTERNET). The reductions include: anticipated reversions, the 3.25% across-the-board reduction, the RIF Plan, and other items.

- The DED budget was reduced by \$968,000 due to the 3.25% across-the-board reduction, the RIF Plan savings, and other items. The DED indicated that no FTE positions were impacted by the 3.25% across-the-board reduction because the reduction was distributed to line-items other than salaries. However, a total of 6.0 FTE positions were eliminated due to the RIF Plan. The divisions directly impacted by the RIF Plan include:
 - Business Development Division - Two positions were eliminated. The reduction of 1.0 FTE position in the Business Development Operations has had no direct impact on the delivery of service; staff adjustments have been made to absorb the workload. However, the reduction of 1.0 FTE position from the Regional Economic Development Center (REDC) support unit has caused a delay in the contracting process with the Regional Coordinating Councils (RCCs) and future participation by the DED at the regional level will also be impacted.
 - International Division - The Trade Specialist position in the European Office was eliminated. The reduction will have an impact on trade and investment activities and the amount of assistance provided to Iowa companies operating or doing business in Europe.
 - Tourism Division - One FTE position was eliminated. Services offered by several programs will be reduced and existing staff persons will assume additional responsibilities.
 - Work Force Development Division - One FTE position was eliminated from the Iowa Corps. This reduction will have an impact on the approval process of applications and monitoring the progress of students participating in the Program will also be reduced. Further, 1.0 FTE position was eliminated from the Retraining Program. This reduction will impact training delivered to service providers, less

on-site monitoring will be conducted, and less assistance will be provided to local community colleges.

- The IFA budget was reduced by \$91,000 due to the 3.25% across-the-board reduction. The impact of the reduction will leave less funds available for the 4 housing programs within the Housing Improvement Fund.
- The Wallace Technology Transfer Foundation budget was reduced by \$86,000 due to the 3.25% across-the-board reduction. The reduction from the Foundation leaves less funds available for grants to educational institutions and businesses for technology transfer activities.
- The Iowa Product Development Corporation (IPDC) budget was reduced by \$33,000 due to the 3.25% across-the-board reduction. The reduction from the IPDC leaves less funds for start-up seed capital to commercial enterprises.
- INTERNET was reduced by \$17,000 due to the 3.25% across-the-board reduction. The reduction leaves less funds available for international trade market research.

FY 1993 Budget

The Governor is recommending \$24.3 million from the General Fund for the DED and 3 entities of the Economic Development Appropriations Subcommittee. This is a decrease of \$4.8 million (16.5%) compared to estimated FY 1992, which reflects current law. When compared to the Governor's FY 1992 revised recommendation, this is a decrease of \$4.6 million (15.9%).

SIGNIFICANT GENERAL FUND CHANGES RECOMMENDED

- Recommendations for Government Spending Reform:
 - Eliminate a middle management position in the DED General Administration Division (\$54,000 savings).
 - Eliminate State funding for the INTERNET (\$363,000 savings).
 - Eliminate State funding for Councils of Government Assistance (\$290,000 savings).

- Decrease State funding for the IFA Housing Improvement Fund (\$1.1 million savings). The Governor is also recommending \$1.6 million be allocated for the Housing Improvement Fund with more emphasis placed on providing funds for the Homeless Shelter and Homeless Assistance Programs.
- Decrease State funding for the Wallace Technology Transfer Foundation (\$426,000 savings). Less funds allocated to provide support for the university-based technology transfer programs.
- Eliminate State funding for the Rural Community 2000 Program (\$1.5 million savings). The 1.25 FTE positions would be funded with the Iowa Community Development Loan (ICDL) repayments.
- Eliminate State Funding for the Iowa Corps Program (\$75,000 savings).
- Eliminate State funding for the Regional Economic Development Centers (\$743,000 savings). The REDCs would be funded with the Business Development Finance Corporation (BDFC) funds. The BDFC funds have been transferred to the Community Economic Betterment Account and the estimated balance of the BDFC funds for the REDCs is \$575,000.
- Other Items:
 - Transfer \$220,000 and 4.0 FTE positions from the International Bureau in the Department of Agriculture and Land Stewardship to the International Division in the DED.
 - Transfer \$16,000 for the Mississippi River Parkway Commission to the Planning Division in the Department of Transportation.
 - Transfer \$49,000 and 1.0 FTE position from the Targeted Small Business Operations Budget unit to the Small Business Programs.
 - Reduce funding for the Peace Institute (\$47,000). Less funds allocated for the promotion of non-violent solutions to conflict through international exchange and world trade.

ISSUES

The Economic Development Appropriations Subcommittee may wish to examine the following issues:

- The results of the interim study committee to consolidate the services provided by the REDCs and the Small Business Development Centers (SBDCs). The Governor is recommending no funding for the REDCs and \$1.2 million for the SBDCs.

- Co-location or coordination of the 4 State-funded international trade programs (DED's International Trade Division, INTERNET, the Department of Agriculture and Land Stewardships' International Trade Bureau, and the International Development Foundation operating out of the Governor's Office). The Governor is recommending \$592,000 and 10.0 FTE positions for the DED International Trade Program (includes the General Fund appropriation for the International Trade Bureau), \$290,000 and 1.5 FTE positions for the International Development Foundation, and elimination of INTERNET.
- The possible implementation of the Strategic Investment Fund to combine the appropriation for the Community Economic Betterment Account, the Microenterprise Fund, the Business Development Finance Corporation, and Comprehensive Management Assistance. The Governor is recommending \$4.3 million for the Strategic Investment Fund.
- Continued coordination and prioritization of economic development programs during a period of declining revenues.
- The newly created Housing Improvement Fund in the IFA and the new housing initiative proposed by the DED. The Governor is recommending \$1.6 million for the IFA Housing Improvement Fund.
- Continued funding of the private non-profit Iowa Peace Institute. The Governor is recommending \$50,000 for the Peace Institute.
- Funding for the Wallace Technology Transfer Foundation and the Regents technology transfer programs and whether the funding priorities and oversight should be under the jurisdiction of the Foundation. The Governor is recommending \$3.0 million for the Foundation and \$5.6 million for the Regents technology transfer programs.

EDUCATION APPROPRIATIONS SUBCOMMITTEE

FY 1992 Budget

RECOMMENDED BUDGET REDUCTIONS

The Governor is recommending a reduction of \$81.5 million from the College Student Aid Commission, Department of Cultural Affairs, Department of Education, and Board of Regents. The sources of these reductions include: item vetoes, anticipated reversions, the 3.25% across-the-board reduction, the RIF Plan, and other items.

- The College Student Aid Commission's budget was reduced by \$1.3 million. The impact of the reduction includes:
 - Reducing the salary portion by \$17,000, leaving 3 positions vacant.
 - Reducing administrative support by \$3,000.
 - Reducing the amount allocated for the Higher Education Strategic Planning Council by 3.25%.
 - Reducing each appropriation or allocation for various loan and grant programs by 3.25%. The actual result of possible reduction of the average loan or grant will be determined at the beginning of the second semester, dependent upon the number of first semester eligible applicants.
- The Department of Cultural Affairs' budget (DCA) was reduced by \$3.0 million.
 - Reducing the telecommunications system by \$2.0 million. The Governor stated in his veto message that there would be an anticipated reversion of \$2.0 million.
 - A total of 8 employees were laid off; 2 are due to the 3.25% across-the-board reduction and 6 are due to the RIF Plan.
 - Iowa Public Television (IPTV) was asked to lay off 2 covered employees and 1 non-covered employee. Instead of layoffs, the IPTV Board made a decision to not fill vacant positions and seek new funding sources.
 - The 3.25% across-the-board reduction reduced DCA by \$0.7 million.

- The Department of Education's budget (DE) was reduced \$45.3 million.
 - A total of 25 employees were laid off; 7 are due to the 3.25% across-the-board reduction and 18 are due to the RIF Plan.
 - The across-the-board reduction reduced DE by \$45.0 million.
- K-12 State Aid is recommended to be reduced by \$13.1 million due to the reduction for funding of enrollment advances. It is recommended that only districts with an increase over 3% receive funding for increasing enrollments, and the increase would equal only that amount over the 3% growth rate.
- The Board of Regent's budget was reduced by \$31.9 million. The impact of the reduction includes:
 - Holding contingency salary funds of \$4.7 million for Phase I of the RIF Plan, in the event that the courts rule in favor of the State employees unions.
 - The across-the-board reduction reduced Regents by \$16.5 million.
 - Item vetoes (salary dollars) reduced Regents by \$10.7 million.
 - Each institution was allowed by the Board of Regents to develop individual plans to adjust to the impact of the budget reduction with internal reallocations of funds. The reports were reviewed and adopted by the Board at the December 1991 meeting, except for a possible delay of elimination of 2 programs at SUI. The reallocation plans include closing various departments, merging departments, elimination of certain degree offerings, increasing fees for services provided to the public, possible privatization of services, and administrative efficiencies.
- The Board of Regents is requesting an FY 1992 supplemental appropriation of \$1.9 million for health insurance costs not appropriated. No departments received an appropriation for the increased costs of health insurance for FY 1992. The Governor is not recommending this item.

FY 1993 Budget

The Governor is recommending \$1,984.1 million from the General Fund for the 4 departments of the Education Appropriations Subcommittee. This is an increase of \$94.0 million (5.0%) compared to estimated FY 1992, which reflects current law. When compared to the Governor's FY 1992 revised recommendation, this is an increase of \$112.1 million (6.0%).

SIGNIFICANT GENERAL FUND CHANGES RECOMMENDED

- **Recommendations for Government Spending Reform:**
 - Eliminate the Regional Library System and transfer \$1.0 million to the State Library to perform additional services. Regional Libraries received \$1.5 million in FY 1992.
 - Eliminate several Cultural Affairs programs:
 - The Artist Endowment Fund (\$170,000).
 - Arts Basic Education Program for which the Arts Council expended \$97,000 in FY 1992. The Arts Basic Education Program was planned to end in FY 1992.
 - Enrichment Grants which are included in the Cultural Grants Program. The Department of Cultural Affairs expended \$200,000 in FY 1992 for Enrichment Grants.
 - Make several adjustments to the K-12 foundation aid formula:
 - Eliminate funding for enrollment advances of approximately \$14.0 million.
 - Eliminate funding for the declining enrollment matrix, formerly known as phantom students.
 - Freeze Child Development at the FY 1992 funding level.
 - Alter funding for tort claims for Regents by transferring \$298,000 from the Attorney General and \$500,000 from the Appeals Board Standing Unlimited Appropriation to the Regents and requiring Regents to be financially responsible for tort claims.
 - Permit Regents to contract for auditing rather than requiring the Regents to utilize the State Auditor.
- **Other Items:**
 - Department of Education increases for:

- Allowable growth on Phase II of the Educational Excellence Program (\$1.7 million) but recommended no allowable growth for Phase III.
- Iowa Geography Alliance (\$50,000).
- Replace lost federal vocational funds at community colleges (\$500,000).
- Community college staff development (\$500,000).
- Educational Management Information System (\$95,000).
- A Center for the Assessment of School Effectiveness (\$130,000).
- Educational technology assistance (\$280,000).
- Instructional Support (\$3.5 million).
- Community College General Aid (\$1.5 million).
- Increase K-12 State Aid by \$77.0 million. This is a reduction from current law which would have been an increase of \$125.5 million. When compared to the Governor's FY 1992 revised recommendation, this is an increase of \$90.0 million (8.2%). This is achieved by the following:
 - Reduce the weighting of students enrolled in competent private instruction from 1.0 to 0.1. This, in addition to the dual enrolled and the phantom student reductions is estimated to save \$24.7 million.
 - Reduce the weighting of students dual enrolled in competent private instruction and public schools from 1.0 to 0.2. The estimated savings is included in the savings for competent private instruction enrollment.
 - Reduce the special education weightings to the FY 1992 level, estimated to save \$9.2 million.
 - Eliminate funding for enrollment advances, estimated to save \$14.0 million.
 - Eliminate funding for the declining enrollment matrix, formerly called phantom students. The estimated savings is included in the savings for competent private instruction.
- Regents increases for:
 - Driving Simulator at SUI (\$272,000).
 - Advanced Drug Development at SUI (\$500,000).
 - Agricultural Research at ISU (\$3.0 million).
 - Biocatalysis at SUI (\$1.2 million).
 - Institute for Physical Research and Technology at ISU (\$2.7 million).
 - Enrollment Growth at UNI (\$2.0 million).
 - Recycling and Reuse Center at UNI (\$300,000).

ISSUES

The Education Appropriations Subcommittee may wish to examine the following issues:

- Actions taken by the Higher Education Strategic Planning Council, regarding charging various educational entities for the consulting work for the Council. The Governor is making no recommendation concerning this issue.
- The amount of transfers from the Vocational Technical Tuition Grant Program, the Tuition Grant Program, and the State Scholarship Program, which are statutorily mandated and exceeding the amount of transfer which occurred for FY 1991. The Governor is making no recommendation concerning this issue.
- The individual Strategic Plans of the institutions of the Board of Regents and the planned reallocations of funds within each institution. The Governor is making no recommendation concerning this issue.
- The lease purchase actions taken by the Board of Regents. The Governor is making no recommendation concerning this issue.
- Proceeding to the next step in the State Communications Network. The Governor is recommending \$5.6 million for the implementation of the State Communications Network.
- The Arts Council's 51st national ranking in Arts funding per capita. The Governor is recommending a reduction in Arts programs.
- Elimination of the Regional Library System. The Governor is recommending elimination of the Regional Library System and transferring the responsibility to State Library.
- The approval of the vocational education federal funds and the impact of the new plan. The Governor is making no recommendation concerning this issue.

HEALTH AND HUMAN RIGHTS APPROPRIATIONS SUBCOMMITTEE

FY 1992 Budget

RECOMMENDED BUDGET REDUCTIONS

The Governor is recommending a reduction of \$1.8 million from the Department for the Blind (DFTB), Civil Rights Commission (CRC), and the Departments of Elder Affairs (DEA), Public Health (DPH), and Human Rights (DHR). The reductions include: item vetoes, anticipated reversions, the 3.25% across-the-board reduction, the RIF plan, and other items.

- The DFTB's budget was reduced by \$67,000. The impact of the reduction includes the loss of 2.0 FTE positions, the closing of the Sioux City District Office, reducing funds to the Vocational Rehabilitation and Library Programs, and reducing general operating activity.
- The CRC's budget was reduced by \$75,000. The impact of the reduction includes the loss of 6.0 FTE positions, which will result in an increase in the number of backlog cases.
- The DEA's budget was reduced by \$101,000. The impact of the reduction includes the loss of 2.0 FTE positions, reducing services to elders through the varied programs funded through the DEA, and reducing general operating activity.
- The DPH's budget was reduced by \$1.5 million. The impact of the reduction includes the loss of 7.0 FTE positions, reducing services to lowans through the varied programs funded through the DPH, and reducing general operating activity.
- The DHR's budget was reduced by \$116,000. The impact of the reduction includes the loss of 2.0 FTE positions, reducing the advocacy and service functions of the 7 divisions of the Department to select populations, and reducing general operating activity.

FY 1993 Budget

The Governor is recommending \$38.5 million from the General Fund for the 5 departments of the Health and Human Rights Appropriations Subcommittee. This is a decrease of \$900,000 (2.2%) compared to estimated FY 1992, which reflects current law. When compared to the Governor's FY 1992 revised recommendation, this is a decrease of \$400,000 (1.0%).

SIGNIFICANT GENERAL FUND CHANGES RECOMMENDED

- **Recommendations for Government Spending Reform:**
 - Eliminate the State's General Fund participation of in the Health Data Commission (HDC). The recommendation eliminates the \$300,000 appropriation for the HDC and requires those entities using the data provided by the HDC to pay for the service.
 - Modify the distribution and administration of vaccines for the Department of Human Services (DHS), Title XIX eligible patients using the DPH's Immunization Program. The recommendation increases the appropriation to the DPH and DHS by \$100,000, but has estimated savings of \$300,000 in the General Fund and \$600,000 in federal Title XIX funds.
 - Other recommendations. A total decrease of \$200,000 and 2.0 FTE positions for the following programs: fund the Brain and Spinal Cord Injuries Registry with federal funds, eliminate the Community Nutrition Program and the Employee Health Program, flatten the organizational structure, and reduce the appropriation for the Primary and Preventive Health Care for Children Program.
- **Other Items:**
 - A 5.0% reduction to the Area Agencies on Aging, Retired Iowan Employment Program, Alzheimer's Disease Support Program, Retired Senior Volunteer Program, and a 31.0% reduction to the Care Review Committee Coordinators Program, so that the services provided through the Elderly Services Program, including the Case Management Program, can remain at the current level of funding.
 - An increase of \$300,000 to expand the Vaccine Preventable Disease Program through the purchase of additional vaccine.

- A decrease of \$100,000 and 2.5 FTE positions to eliminate the Swimming Pool/Spa Inspection Program.

ISSUES

The Health and Human Rights Appropriations Subcommittee may wish to examine the following issues:

- To effectively deal, in a timely manner, with the investigations and/or adjudication of cases by the CRC.
- To continue to develop the Case Management Program in the DEA, so that the elder population can best avoid premature institutionalization.
- To examine the fiscal implications of research, prevention, treatment, spread and on-going care associated with AIDS.
- To determine the role of the DHR as related to advocacy and/or providers of service.

The Governor did not associate any budget recommendations with the listed issues, with the exception of continuing the Case Management Program at the current level of funding.

HUMAN SERVICES APPROPRIATIONS SUBCOMMITTEE

FY 1992 Budget

SUPPLEMENTAL APPROPRIATION RECOMMENDATIONS

The Governor is recommending an FY 1992 supplemental appropriation of \$38.0 million. This amount contains \$15.5 million to fund the estimated underfunding of the Department of Human Services (DHS), \$11.8 million to fund restoration of the 3.25% across-the-board reduction for selected DHS programs, and \$10.7 million to fund higher than budgeted caseloads and costs. The programs for which a supplemental appropriation is recommended, and the amounts recommended for each, are as follows:

- **Medical Assistance and Contracts: \$19.9 million.**
- **Foster Care: \$11.5 million.**
- **Aid to Families with Dependent Children: \$4.3 million.**
- **State Supplementary Assistance: \$1.0 million.**
- **Community Based Services: \$767,000.**
- **Home Based Services: \$287,000.**
- **Child Care: \$231,000.**
- **Transitional Child Care: \$11,000.**

The LFB estimates that the cost of maintaining the current level of services is \$900,000 more than recommended by the Governor. The primary reason for the variance is inclusion of \$1.0 million to fund the estimated cost of the court-ordered discontinuation of copayments on mandatory Medical Assistance Program services.

RECOMMENDED BUDGET REDUCTIONS

The Governor is recommending a reduction of **\$33.0** million from the DHS. This includes item vetoes and anticipated reversions (\$5.6 million), the **3.25%** across-the-board reduction (\$20.1 million minus \$11.8 million which will be restored as part of the Governor's recommended supplemental appropriation for a net reduction of **\$8.3** million), and the Reduction in Force (RIF) Plan and other items (\$7.4 million). The Department is indicating that the impact of the budget reduction includes:

- Change eligibility for entitlement programs, which will require changes in administrative rules. The effective date of these changes is on or after March 1, 1992. These programs are the subject of a supplemental recommendation from the Governor, and the program changes would not be implemented if the supplemental appropriations are enacted. The proposed changes and reductions include:
 - Reduce Aid to Families with Dependent Children (AFDC) grants by **6.6%**, causing the cancellation of **250** families from the Program and reducing the average monthly grant by **\$26** per family resulting in savings of \$1.4 million.
 - Eliminate optional Medicaid services for persons age 21 and over and eliminate the Medically Needy Program resulting in savings of \$8.8 million.
 - Eliminate Foster Care for most children over age 18 and reduce service rates resulting in savings of \$4.7 million.
 - Reduce State Supplementary Assistance provider rates resulting in savings of **\$300,000**.
 - Eliminate Mental Health/Mental Retardation/Developmental Disabilities (MH/MR/DD) partial hospitalization and day treatment, subject to substantial growth in services, resulting in savings of **\$83,000**.

- Change and reduce other, non-entitlement programs. These changes and reductions, which have been implemented, include:
 - Increase child support application fees for non-public assistance cases, and imposing an annual fee resulting in savings of **\$102,000**.

- Reduce the number of institutional staff and reducing the purchase of supplies at the institutions resulting in a savings of \$6.8 million.
- Reduce the number of staff and clients and specializing services at the State Mental Health Institutions (MHIs) resulting in savings of \$3.9 million.
- Reduce allocations, contracts, and grants.
- A total of 614.5 FTE positions were eliminated; 171.0 are due to the 3.25% reduction, 397.5 are due to the RIF Plan, and 46.0 are due to projected reductions in institutional populations.

FY 1993 Budget

The Governor is recommending \$669.9 million from the General Fund for the DHS. This is an increase of \$71.1 million (11.9%) compared to estimated FY 1992, which reflects current law. When compared to the Governor's FY 1992 revised recommendation, this is an increase of \$46.0 million (7.4%).

SIGNIFICANT GENERAL FUND CHANGES RECOMMENDED

- Recommendations for Government Spending Reform:
 - Establish a MH/MR/DD Community Services appropriation of \$29.5 million. This includes:
 - Transfer of \$3.1 million from the MH/MR Fund, therefore eliminating the MH/MR Fund.
 - Transfer of \$13.0 million of the Social Services Block Grant (SSBG) Supplement/State Cases appropriation, related to the MH/MR/DD population. Eliminates requirements for local match for the \$13.0 million.
 - Transfer of \$4.7 million from the MH Services appropriation in the Department of Revenue and Finance.
 - Eliminate the caps on the MHIs and the State Hospital-Schools (\$4.3 million).
 - Expand the State's contribution for the care of MH/MR/DD clients (\$5.0 million).
 - Use medical provider funds to leverage federal Medical Assistance funding. The details of a broad-based tax on providers are yet to be determined.

- Combine the Foster Care appropriation with a variety of services designed to prevent out-of-home placements, in order to provide greater flexibility in services for children,
 - Implement a knowledge-based system (X-PERT) for automated DHS eligibility assessment. **\$453,000** is recommended; additional expenditures will be required in future years (\$1.1 million in FY 1994 and \$300,000 for operations in subsequent years). The Department of General Services will also need approximately \$800,000 each year starting in FY 1995 to finance the purchase of additional computer capacity needed for X-PERT.
 - Establish a youth correctional facility at the Clarinda campus. Although implementation of this facility is not explicitly contained in the Governor's budget recommendations, DHS is in the process of negotiating a contract with the developers of the project.
 - Adopt managed care statewide for Medical Assistance. Expands the Medicaid Patient Access to Service System (**MediPASS**) to an additional 15 to 20 counties.
- Other Items:
- Increase Medical Assistance by **\$6.4** million compared to estimated FY 1992 to reflect the latest caseload and social security payment information. Includes the cost of clozapine and maintaining intermediate care facilities (ICFs) at the 70th percentile. Also includes funding for reimbursement increases of 10.0% to providers of obstetrics, pediatrics, and Early and Periodic Screening, Diagnosis, and Treatment (EPSDT) services and 1.0% to providers of inpatient hospital services.
 - Assume implementation of copayments for Medical Assistance mandatory services.
 - Increase funding for AFDC by **\$2.4** million compared to estimated FY 1992 to reflect the latest caseload information.
 - Phase out voluntary long-term foster care, permitting an estimated **170** children to return to their homes with additional support services. Eliminate payment for group and shelter care for persons age 18 years and older, moving approximately **25.0%** to the Independent Living Programs. Increase allowances in the Independent Living Program and maintenance rates in the Family Foster Care Program, Subsidized Adoption Program, and Independent Living Programs.

- Fund Field Operations at a level adequate for a budgeted caseload of 208 for service workers and **213** for income maintenance workers. Total budgeted positions in field operations would increase by **115.4 FTE positions (5.6% increase)** compared to estimated FY **1992**. Staff for child day care will be funded with federal funds.
- Reduce General Administration to reflect the FY **1991** actual level and expected federal cost allocation funding. **Increases** funding to reflect increased postage costs.
- Fund additional Child Support Collections efforts through **\$1.2 million** for increased contracts with counties or outside vendors. This amount is expected to be offset by fee increases, and is likely to increase child support collections.
- Increase the rate paid to day-care providers by **7.0%**, in order to improve the quality and availability of services. This will cost approximately **\$866,000**.
- Decrease funding for the **MHIs** by **\$4.1 million (8.9%)** and **132.6 (11.1%) FTE positions** compared to estimated FY **1992**. Maintains the specialization of services at the MHIs. The transition from broad-based services to specialized services has taken place at the MHIs: Cherokee and Independence primarily serve children, adolescents, and adult psychiatric clients; Clarinda primarily serves **medical/geriatric** clients; Mt. Pleasant primarily serves chemically dependent clients.
- Reduce funding for the Gambler's Assistance Program by **\$237,000** compared to estimated FY **1992**; this reduction includes funding for **2.0 FTE positions**.
- Reduce funds to reflect flattening the organization structure and eliminating the General Fund share of audit expenses.

ISSUES

The Human Services Appropriations Subcommittee may wish to examine the following issues:

- The use of provider funds to leverage Medical Assistance dollars needs to be reviewed to ensure funds are directed to the most appropriate providers. The Governor is recommending the use of provider taxes.

- The proposed youth correctional facility at the Clarinda campus needs to be monitored to ensure that these new foster care beds are occupied by children who are currently placed out-of-state, and that the number of out-of-state placements decreases as a result.
- Implementation of a knowledge-based system, **X-PERT**, for DHS eligibility assessment and plans for electronic payment of benefits need to be evaluated to ensure efficient operations, appropriate levels of client services, and fiscal savings. The Governor is recommending **X-PERT**.
- Decategorization of foster care and other child welfare programs should be reviewed to assure that total child welfare spending remains consistent with legislative intent. The Governor is recommending the decategorization of foster care and other child welfare programs.
- The impact of widespread adoption of managed care for Medical Assistance should be monitored to ensure no degradation of service quality. The Governor is recommending expansion of managed care for Medical Assistance clients.
- On-going changes in the child welfare and mental health system need to be closely monitored to assure that sufficient community services are developed. The Governor is recommending combining funding streams for the child welfare and mental health systems.
- The ever-increasing cost of the Medical Assistance, Foster Care, and AFDC programs needs to be assessed, with determination of appropriate services, potential cost-containment methods, and applicable policy goals.
- The increased demand by low-income lowans for employment education and training programs has exceeded the availability of services. These programs are cost-effective in keeping people off of AFDC, and the potential for expansion to meet the demand for services needs to be assessed.
- A variety of programs believed to be cost-effective have either been started or expanded during the last few years. However, there has been no comprehensive method of measuring their impact. A consistent definition of cost-effectiveness and standards for measuring program impact could be developed.

JUSTICE SYSTEM APPROPRIATIONS SUBCOMMITTEE

FY 1992 Budget

SUPPLEMENTAL APPROPRIATION RECOMMENDATION

The Governor is recommending an FY 1992 supplemental appropriation of \$122,000 for the Department of Corrections (DOC). This is to fully fund lease-purchase payments during FY 1992. The Legislature originally appropriated adequate funds for these agreements, but the Governor's 3.25% across-the-board reduction resulted in a funding shortfall.

RECOMMENDED BUDGET REDUCTIONS

The Governor is recommending a reduction of \$7.6 million from the Parole Board and Departments of Justice and Corrections. The sources of these reductions include: item vetoes, anticipated reversions, the 3.25% across-the-board reduction, the RIF Plan, and other items.

- The Judicial Department was not impacted by the Governor's reductions, nor did it impose any similar cut to its budget to reduce expenditures.
- The Department of Justice's (DOJ) budget was reduced by \$269,000 due to the 3.25% across-the-board reduction. The Department is not filling vacancies, is reducing travel, and is implementing a voluntary staff furlough within the Attorney General's (AG) Office. The Office is also increasing reimbursements, primarily from the Underground Storage Tank Fund.
- The DOC budget was reduced by \$7.3 million. The impact of the reduction includes:
 - Approximately 58.8% of the reduction was achieved through revised opening dates for new facilities due to construction delays. The opening of the 120-bed unit at Oakdale was delayed 2 months. Construction will be completed at Oakdale (100-bed unit), West Union (30 new beds), and Sheldon (24 new beds) before funds are available to operate them.
 - Vacant positions are not being filled and 24.8 FTE positions were eliminated in the prisons, Central Office, and Training Center. This is resulting in longer waiting lists for inmates to enter treatment

programs and higher workloads for remaining staff. More inmates may be released prior to completion of a treatment program.

- The jail inspection unit was eliminated, resulting in jails being inspected on an as-needed basis or at the request of the local jurisdictions.
- The Community Based Corrections (CBC) District Departments are increasing local revenues through client fees, federal clients, and county agreements; are reducing travel, equipment, and staff training expenses; are not filling vacancies; and are renegotiating treatment contracts. The Second CBC District Department is implementing a mandatory staff furlough. These measures are resulting in increased workloads for remaining staff, fewer offenders may be receiving treatment, and fewer Iowa offenders may be housed in the local facilities.

FY 1993 Budget

The Governor is recommending \$208.3 million from the General Fund for the 4 departments of the Justice System Appropriations Subcommittee. This is an increase of \$6.9 million (3.4%) compared to estimated FY 1992, which reflects current law. When compared to the Governor's FY 1992 revised recommendation, this is an increase of \$10.1 million (5.1%). Included in these figures is the Judicial Department's budget request, for which the Governor is making no recommendation.

SIGNIFICANT GENERAL FUND CHANGES RECOMMENDED

- Recommendations for Government Spending Reform:
 - Decrease funding to reduce middle management positions for a savings of \$131,000. This is a reduction of \$60,000 in the AG's Office and \$71,000 in the DOC.
 - Eliminate State funding for Farm Mediation and Farm Legal Assistance Programs in the DOJ (\$193,500 savings).
 - Place CBC under the administrative control of the DOC to increase efficiencies. No immediate savings are anticipated for implementing this recommendation.
 - Sell farms owned by the State (\$3.5 million one-time revenue estimate).

- Expand the use of Iowa Prison Industries (IPI) for State printing. State agencies will be encouraged to utilize IPI for printing needs, rather than contracting with a private entity. The goal is to increase receipts to the IPI Revolving Fund and decrease printing costs for State agencies.
- Revenue Changes:
 - Increase the Operating While Intoxicated (OWI) civil penalty from \$100 to \$200. This change is estimated to increase General Fund receipts by \$1.0 million.
 - Establish a minimum fine for non-scheduled misdemeanors. This change is estimated to increase General Fund receipts by \$5.0 million.
- Other Items:
 - Provide a full year of funding for 627 new correctional beds (\$9.3 million).
 - Reduce current operations in the DOC and CBC District Departments (\$4.8 million).
 - Provide for cost increases in food and utilities at the Ft. Madison, Anamosa, and Mt. Pleasant prisons (\$268,000).
 - Transfer \$298,000 from the AG's Office to the Board of Regents. For tort claims, the Board of Regents would hire its own legal representation and be responsible for tort claim awards.

ISSUES

The Justice System Appropriations Subcommittee may wish to examine the following issues:

- Victim assistance grants. The Governor is not recommending an increase; the DOJ is requesting a \$1.1 million increase.
- Adequate staffing levels for the DOJ and DOC. The Governor is recommending reducing middle management staff for a savings of \$131,000.
- Staff for beds becoming operational during FY 1992. The Governor is recommending \$9.3 million.

- **Sale of State-owned farm land.** The Governor is estimating this will generate one-time revenue of \$3.5 million to be applied towards the GAAP deficit.
- **Eliminate the Farm Mediation and Farm Legal Assistance Programs.** The Governor is recommending this item for a savings of \$193,500.

REGULATION APPROPRIATIONS SUBCOMMITTEE

FY 1992 Budget

SUPPLEMENTAL APPROPRIATION RECOMMENDATIONS

The Governor is recommending an FY 1992 supplemental appropriation of \$350,000 to the Alcoholic Beverages Division (ABD) of the Department of Commerce to repair the roof at the Ankeny warehouse. This was included in the FY 1993 budget as a capital request, but has become a more critical need because of worker safety issues.

The Governor is recommending an FY 1992 supplemental appropriation of \$50,000 for 2.0 FTE positions for the Racing and Gaming Commission (RGC) of the Department of Inspections and Appeals (DIA). This funding will be used to add 2 stewards for riverboat regulation.

The Governor is recommending an FY 1992 supplemental appropriation of \$100,000 from the Road Use Tax Fund (RUTF) to the Appeals and Fair Hearings Division of DIA. This is to fund salary annualizations from FY 1991 that were not built into the base budget for FY 1992 or FY 1993.

RECOMMENDED BUDGET REDUCTIONS

The Governor is recommending a reduction of \$2.8 million from the Auditor of State, Campaign Finance Disclosure Commission, the Departments of Commerce, Employment Services (DES), DIA, and the Public Employment Relations Board (PERB). The reductions include: item vetoes, anticipated reversions, the 3.25% across-the-board reduction, the RIF Plan, and other items.

- The Auditor of State, Campaign Finance Disclosure Commission, and the PERB were not affected by the RIF Plan. However, they have been forced to maintain some vacancies to accomplish the 3.25% across-the-board reduction.
- The Department of Commerce's budget was reduced by \$1.3 million. The Department laid off 22 employees due to the RIF Plan. Besides eliminating positions, the Department is holding some positions vacant and reducing various budget items such as travel and support costs.

- The DES's budget was reduced by \$321,000. DES laid off 11 employees due to the RIF Plan. DES is also holding some positions vacant and reducing support expenses. Four of the layoffs were in the Job Service Division and funded entirely with federal funds, so there were no savings to the State. However, the savings in federal funds will be used to fund salary increases for the Job Service Division employees covered by the State contract.
- The DIA's budget was reduced by \$1.1 million. DIA laid off 19 employees due to the RIF Plan. Remaining employees assumed duties of employees that were laid off. The Inspections Division contracted with cities and counties to perform inspections locally. Some negative program effects are expected in the Audits Division (audits may not be as timely) and the Health Facilities Division (potential loss of federal funds if surveys are not completed on schedule).

FY 1993 Budget

The Governor is recommending \$49.9 million from the General Fund for the 6 departments of the Regulations Appropriations Subcommittee. This is a decrease of \$0.5 million (1.0%) compared to estimated FY 1992, which reflects current law. When compared to the Governor's FY 1992 revised recommendation, this is an increase of \$0.6 million (1.2%).

SIGNIFICANT GENERAL FUND CHANGES RECOMMENDED

- Recommendations for Government Spending Reform:
 - Decrease funding to reduce middle management positions for a savings of \$193,000. Departments affected include: Auditor \$49,000; Commerce \$6,000; DES \$25,000, and; DIA \$113,000.
 - Decrease funding to the Alcoholic Beverages Division of the Department of Commerce by \$520,000 to reflect the savings of contracting with a private vendor to perform all warehouse and delivery functions of the Division. The private contract has been signed and was effective on December 31, 1991. The private contract also resulted in one-time revenue to the State of \$350,000 in sales proceeds from delivery trucks in January 1992.

- **Decrease funding for Indigent Defense to reflect savings of \$650,000 due to increased contracting with private attorneys.**
- **Decrease total funding to the Auditor of State by \$1.8 million due to savings by contracting with private CPA firms to audit the Regents Institutions and the Department of Transportation. Included in the reduction is \$666,000 for auditing the 10 merged area schools. This recommendation also reflects a change in funding for the Auditor. Currently the Auditor is allowed to bill certain State agencies and to use those revenues for expenditures. The Governor is recommending increasing the General Fund appropriation to the Auditor and requiring all future billings to be deposited in the General Fund.**
- **Eliminate all funding (\$259,000 requested for FY 1993) for the Foster Care Review Board. The Board is due to sunset at the end of FY 1992.**
- **Revenue Changes:**
 - **Institute a fee of \$50 for impasse services provided by the PERB. This is estimated to result in \$30,000 revenue to the General Fund for FY 1993.**
 - **Require all entities filing audit reports with the State Auditor to pay a filing fee. This is currently done, but only if the audit was done by a private auditor. No significant increase in revenue is expected.**
- **Other Items:**
 - **Use Penalty and Interest (P & I) Funds to supplant General Fund money for the Labor and Industrial Services Division in DES. Currently P & I Funds are used for labor availability surveys. The Governor recommends these surveys be paid for by private businesses and communities requesting the service.**

ISSUES

The Regulation Appropriations Subcommittee may wish to examine the following issues:

- Change in funding and privatization of the Auditor's Office. The Governor is recommending that the Auditor's Office be funded entirely with a General Fund Appropriation and all future billing revenue would be deposited in the General Fund.
- Expansion of contracting with private attorneys to reduce Indigent Defense costs. The Governor is recommending a \$650,000 decrease in the appropriation to Indigent Defense due to savings from increased contracting with private attorneys.
- Elimination of the Foster Care Review Board. The Governor is recommending elimination of the Foster Care Review Board. This is a savings of \$259,000 based on the Department's FY 1993 request.
- Riverboat regulation. The Governor is recommending an increase of \$125,000 and 3.0 FTE positions to the Racing and Gaming Commission.
- Request for capitals by DES. The Governor is not recommending any funding for DES capitals. This is a savings of \$2.3 million based on the Department's FY 1993 request.
- Occupational Safety and Health Administration (OSHA) benchmarks. The Governor is recommending an increase of \$68,000 and 2.0 FTE positions for the Labor Division of DES to bring Iowa within 90% of the federal benchmark standards.
- Private funding of labor availability surveys. The Governor is recommending using P & I Funds to supplant General Fund money in the Labor and Industrial Division of DES.
- Equity in staffing levels. The Governor is recommending reducing middle management staff in some departments but not others.
- Equity in funding levels. The Governor is recommending some divisions be funded below estimated FY 1992.

TRANSPORTATION AND PUBLIC SAFETY APPROPRIATIONS SUBCOMMITTEE

FY 1992 Budget

RECOMMENDED REDUCTIONS

The Governor is recommending a reduction of \$6.2 million from the Iowa Law Enforcement Academy (ILEA) and the Departments of Public Defense (DPD), Public Safety (DPS), and Transportation (DOT). The reductions include: item vetoes, anticipated reversions, the 3.25% across-the-board reduction, the RIF Plan, and other items.

- The ILEA's budget was reduced by \$78,000. The Academy eliminated 2.0 FTE positions which will increase the time it takes to process student records and to clean the facility.
- The DPD's budget was reduced \$218,000. The Department eliminated 4.0 FTE positions and will maintain certain vacancies. This will increase the time it takes to process veteran's records, reduce planning for State and federally mandated hazardous materials, and reduce State emergency services for disaster victims.
- The DPS's budget was reduced by \$1.8 million (\$1.2 million from the General Fund and \$0.6 million from other funds). The Department eliminated 59.0 FTE positions and will maintain approximately 27.0 vacant FTE positions. These reductions will reduce functions of the Missing Persons Clearinghouse Program, reduce training to local governments on the IOWA System, delay federally required audits, and will cause delays in criminal history record checks due to delays in updating computerized criminal records.
- The DOT's budget was reduced \$4.1 million (\$0.4 million from the General Fund and \$3.7 million from other funds). The Department eliminated 160 permanent and temporary positions and plans on not filling 51 positions which were newly authorized for FY 1992. These reductions will cause delays in data collection, delays in the completion of statutory reports, reduced maintenance of rest areas, and a potential slowdown in response to snow removal on primary highways.

FY 1993 Budget

The Governor is recommending \$554.0 million in total funds for the 4 departments of the Transportation and Safety Appropriations Subcommittee. This is an increase of \$35.8 million (6.9%) compared to estimated FY 1992, which reflects current law. Of this, \$30.9 million is being recommended for operations from the General Fund, a decrease of \$3.7 million (10.6%) and \$523.1 million, an increase of \$39.5 million (8.2%) from other funds. The recommendation includes a standing appropriation of \$6.2 million for Public Transit Assistance. When compared to the Governor's FY 1992 revised recommendation, this is a decrease of \$2.9 million (8.5%) from the General Fund.

SIGNIFICANT GENERAL FUND CHANGES RECOMMENDED

- **Recommendations for Government Spending Reform:**
 - Place the Law Enforcement Academy under the administrative control of the DPS to increase efficiencies. Savings include the elimination of 2.0 FTE positions and \$87,000 and the transfer of 1.0 FTE positions and \$29,000 to the DPS.
 - Decrease funding to reduce middle management positions for a savings of \$24,000 from the General Fund (DPS) and \$711,000 from other funds (DOT).
- **Revenue Changes:**
 - Eliminate the deposit of the first \$2.5 million vehicle weight fine receipts into the Road Use Tax Fund. This will be an increase in receipts to the General Fund.
- **Other Items:**
 - Consolidation of the entire Communications Division of DPS into the Highway Patrol Division. This will result in a savings to the General Fund of \$3.0 million while increasing the Road Use Tax Fund amount.
 - Provide 8 new staff to improve criminal history records (\$237,000). This will be matched with funding from the Edward Byrne Memorial State and Local Enforcement Formula Grant.

- Create a new classification of riverboat enforcement agents. This will add 20.0 FTE positions and \$632,000 for new agents and reduce the number of DCI agents by 5.0 FTE positions and save \$298,000 in FY 1993. Another 5.0 FTE positions (DCI agents) will be eliminated in FY 1994.
- Complete the lease-purchase of the Automated Fingerprint Identification System (AFIS) (\$509,000).
- Restore funding for projects of the annual rail and air programs (\$5.3 million).

SIGNIFICANT OTHER FUND CHANGES RECOMMENDED

- Other Items:

- DPS

- An additional \$273,000 to reimburse the General Fund for indirect cost.
- To complete the lease-purchase of the AFIS remote terminals (\$247,000).
- Additional funding to replace 100 State Patrol radar units (\$150,000).

- DOT

- To maintain Commercial Drivers License data on the national network system (\$150,000).
- For increased telecommunication costs for expanded field data exchange (\$124,000).
- For increased equipment depreciation (\$477,000).
- For increased costs of equipment and software agreements (\$219,000).
- For increased facility maintenance and repair (\$1.0 million).
- For increased costs of supplies for information processing (\$141,000).
- For increased reimbursements to the State Auditor (\$111,000).
- For increased equipment operation costs as a result of maintaining increased roadway miles (\$639,000).
- For materials and supplies necessary for maintaining increased roadway miles (\$544,000).
- For construction of equipment storage buildings and salt sheds (\$400,000).
- For increased overtime expense for staff in Road Design, Highway Materials, and District Offices (\$210,000).
- For equipment operation, depreciation, and travel related to increased construction activity. (\$145,000).

- For overtime costs incurred in the Drivers Licensing Office to serve the public with existing staff (\$125,000).
- For management of motor fuel facilities, equipment, and distribution networks (\$1.0 million).
- The consolidation of the responsibilities for the Vehicle Salvage Inspection Program in the Motor Vehicle Enforcement Bureau of the DOT. This recommendation will not effect revenues or expenditures.

ISSUES

The Transportation and Safety Appropriations Subcommittee may wish to examine the following issues:

- Consolidate responsibility of the Vehicle Salvage Inspection Program entirely to the DOT in order to assign additional troopers to road duty. The Governor is recommending this consolidation.
- Future funding and classification of riverboat enforcement officers. The Governor is recommending adding 20 riverboat enforcement agents at a cost of \$631,000.
- Restructure the process for issuing driver licenses in the State. The Governor is making no recommendation concerning this issue.
- Reduce the number of DOT maintenance facilities through consolidation. The Governor is making no recommendation concerning this issue.
- Reduce middle management positions. The Governor is recommending a reduction of \$711,000 to reduce the number of middle managers in DOT.
- Consolidate the Communications Division of DPS into the Highway Patrol Division. The Governor is recommending this consolidation which will reduce General Fund expenditures by \$3.0 million and increase Road Use Tax Fund expenditures by the same amount.

CAPITAL IMPROVEMENTS

FY 1992 Budget

SUPPLEMENTAL APPROPRIATION RECOMMENDATIONS

The Governor is recommending an FY 1992 supplemental appropriation of \$2.4 million for the following:

- Department of General Services for several projects (\$1.1 million):
 - Capitol Building restoration on the north face (\$500,000).
 - Demolition and landscaping of the Court Avenue Bridge (\$375,000).
 - Emergency critical deferred maintenance projects including partial roof replacement, heating, ventilation and air-conditioning system maintenance, and replacement of vandalized windows (\$200,000).
- Department of Human Services for various health and life safety projects (\$779,000) and critical deferred maintenance projects (\$217,000). Project locations are in Cherokee, Independence, Eldora, Toledo, Mt. Pleasant, Woodward and Clarinda.
- Department of Commerce for roof repair at the Ankeny liquor distribution facility (\$350,000).

FY 1993 Budget

Departments have requested \$91.4 million in General Fund monies for capital improvements for FY 1993. This amount does not include \$31.7 million in existing General Fund capital commitments (\$3.8 million for prison expansion projects financed through lease-purchase agreement, \$5.0 million for the Iowa Communications Network, and \$22.9 million for tuition replacements for Regents' institutions). Non-General Fund monies requested by Departments for capital improvements total \$22.7 million. This amount does not include \$17.7 million in existing non-General Fund capital commitments (\$9.1 million for the Department of Natural Resources, \$2.7 million for the Department of Transportation and \$2.7 million of the Department of Public Defense).

The Governor is recommending \$1.7 million from the General Fund and \$10.8 million from other funds for 24 capital projects.

- Department of Natural Resources: 19 projects to be funded with \$8.2 million from non-General Fund sources and \$1.5 million from the General Fund. These projects include dam construction, land acquisition, recreational development and improvements, and handicapped accessibility.
- Department of Transportation: 4 projects in Ames, Soldier, Le Mars and Mount Ayr to be funded with \$2.5 million with non-General Fund monies. These projects involve garage construction.
- Department of Employment Services: \$100,000 in non-General Fund money asbestos for abatement.
- Judicial Branch request for Supreme Court restoration was passed through by the Governor without recommendation (\$150,000).

ISSUES

The Capital Projects Committee may wish to examine several issues:

- Funding levels of safety and code compliance projects (\$13.0 million was requested while \$100,000 is being recommended by the Governor, except for the FY 1992 recommended supplemental appropriation for \$1.2 million).
- Funding levels of critical deferred maintenance projects (\$36.3 million was requested while no funding is being recommended by the Governor).
- The ability of certain projects to attract significant federal match monies. For example, the Department of Natural Resources is requesting \$2.0 million in State funds for construction at the Brushy Creek Lake site, but it will also receive an additional \$1.0 million in federal funds. The Governor's recommendations will attract \$2.9 million in Federal Funds for an expenditure of \$1.5 million in General Fund revenues. These are projects requested by the Department of Natural Resources and include dam construction at Brushy Creek, boat access parking construction at Lake Sugema, and lake restoration at Lake Ahquabi.

The following table reflects the Departments' new capital appropriations requests for FY 1993 and the Governor's recommendations. The table does not include existing capital commitments.

FY 1993 CAPITAL REQUESTS AND RECOMMENDATIONS
(dollars in thousands)

Department	Dept. Request	Dept. Request	Gov. Rec.	Gov. Rec.
	FY 1993	FY 1993	FY 1993	FY 1993
	General Fund	Other Fund	General Fund	Other Fund
Commerce	\$ 350	\$ 0	\$ 0	\$ 0
Corrections	17,418	0	0	0
Cultural Affairs	26	0	0	0
Education--Voc. Rehab.	645	0	0	0
Employment Services	2,278	150	0	100
General Services	12,672	0	0	0
Human Services	996	0	0	0
Judiciary	150	0	150	0
Natural Resources	1,540	8,208	1,540	8,208
Regents	55,282	11,858	0	0
Transportation	0	2,525	0	2,525
Totals	\$ 91,357	\$ 22,741	\$ 1,690	\$ 10,833

FEDERAL FUNDING ISSUES

FEDERAL BUDGET ENFORCEMENT ACT

The Budget Enforcement Act (BEA) of 1990 created a new multi-year process intended to govern federal budget actions through 1995. The BEA changed the objective of federal budget control away from specific budget deficit targets to specific targets for various types of discretionary spending: defense, international, and domestic. It further set up a "pay-as-you-go" system for entitlements, requiring that any legislative action on entitlements which increases the federal deficit must be offset by reductions in other entitlements or increases in revenues. Certain items classified as one-time "emergencies" are excluded from the BEA controls. Any violations of BEA targets will produce an offsetting across-the-board percentage reduction among programs in that area.

These BEA provisions strengthen the temptation in Congress to pay for new programs by mandating the expense to state and local government. This is reinforced by the desire at the federal level to minimize any increases in federal taxes.

TAX PROVISIONS

At this time it appears that Congress will not approve any major changes in federal tax policy which would significantly affect the Iowa budget.

IMPACT ON IOWA BUDGET SITUATION

Total federal spending for grants-in-aid and payments to individuals and others is projected to continue to increase. Total federal outlays in Iowa in FFY 1992 are projected to be \$1.787 billion, which is an increase of \$172.0 million (10.4%). The total outlays are projected to further increase to \$1.944 billion in FY 1993, which is an increase of \$157.0 million (8.8%).

Several actions taken at the federal level may impact State costs.

- Use of 1990 decennial census data for computation of federal grant-in-aid formulas. The impact of this new data will first be experienced in a decrease in Federal Financial Participation (FFP) rates for the

Department of Human Services. The 1990 census data indicates that a smaller percentage of the total national population lives in Iowa compared to 1980. The FFP formula also uses per capita personal income, and Iowa has experienced above average growth in this measure.

- Federal mandates. The National Conference of State Legislatures (NCSL) has identified 7 bills currently in Congress which have both a strong likelihood of passage and an impact upon state budgets. These 7 bills have a total projected annual cost to the Iowa budget of \$23.4 million. This estimate does not include an assessment of the cost to local governments.
- Restrictions on revenue options. Legislation limiting the use of provider taxes and voluntary contributions to fund Medical Assistance has been approved. A bill that would prohibit state sports lotteries has gained strong support and is likely to be included in the Crime Bill. Although neither of these actions directly affects the Iowa budget, both indicate a trend towards federal action limiting state revenue opportunities.

OVERVIEW OF FEDERAL FUNDING RECEIVED BY IOWA

As noted previously, total federal outlays in Iowa are expected to increase: the increase is 19.8% over the 2 year period (FFY 1991 to FFY 1993). There are 22 functional categories of federal funding. The following table indicates the estimated two-year dollar and percentage change for each function.

<u>FUNCTION</u>	<u>2-year Total Dollar Change</u>	<u>Percent Change</u>
National Defense	\$ (732,000)	(28%)
Energy Conservation	284,000	4%
Natural Resources	3,225,000	16%
Environment	3,943,000	12%
Agriculture - Co-op State	1,778,000	17%
Agriculture - Extension	257,000	3%
Transportation - Highways	5,554,000	4%
Transportation - Mass Transit	2,987,000	37%

FUNCTION	2-year Total Dollar Change	Percent Change
Transportation - Other	821,000	10%
Community & Regional Development	2,767,000	6%
Education - Elem/Second/Voc	22,302,000	25%
Education - Higher & General	11,230,000	11%
Employment & Training	(632,000)	(2%)
Social Services	18,319,000	20%
Health - Medicaid	177,448,000	34%
Health - Block Grants	3,368,000	21%
Health - Other	1,870,000	28%
Inc. Security - AFDC & Related	8,153,000	7%
Inc. Security - Food & Nutrition	59,867,000	25%
Inc. Security - Other	6,131,000	6%
Administration of Justice	50,000	1%
General Government	6,000	5%
TOTAL	\$ 328,996,000	

In summary, Iowa will receive a major increase in federal funding for Transportation - Mass Transit, Health - Medicaid, Health - Other, Income Security - Food and Nutrition, and Education - Elementary/Secondary/Vocational. Iowa will receive a decrease only in National Defense and in Employment and Training.

Additional information concerning federal funding issues is contained in the Summary Document of the FY 1993 Department Requests, published by the LFB. In addition, the LFB subscribes to NCSL's "Mandate Monitor", as well as Issue Briefs from the Federal Funds Information for States. These publications provide a variety of information about federal funding and mandate issues. Please contact the LFB for more information.

Appendix A

LFB

General Fund Appropriations January 22, 1992 @ 09:32

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	Estimated FY 1992 =====	Gov Impl Veto FY 1992 =====	Gov Rec Deapp FY 1992 =====	Gov Rec Supp FY 1992 =====	Gov Rev Rec FY 1992 =====	Gov Recomm FY 1993 =====
Administration	48,968,236	0	-1,197,533	0	47,770,703	50,080,824
Agriculture & Natural Res	44,035,343	-250,000	-464,523	0	43,320,820	37,818,147
Economic Development	29,091,740	0	-217,278	0	28,874,462	24,264,060
Education	669,550,017	-10,668,565	-5,336,428	0	653,545,024	669,889,688
Health & Human Rights	39,365,211	0	-505,898	0	38,859,313	38,484,258
Human Services	598,805,483	-5,592,934	-7,337,580	38,030,899	623,905,868	669,901,917
Justice System	201,465,567	0	-3,392,539	122,496	198,195,524	208,316,943
Regulation	50,413,051	-45,396	-1,105,594	50,000	49,312,061	49,892,348
Transportation & Safety	27,878,351	0	-796,903	0	27,081,448	24,590,803
Unassigned Standings	1,546,454,584	-2,000,000	-48,096,984	0	1,496,357,600	1,576,586,413
Capital Projects	2,535,400	0	0	2,444,664	4,980,064	1,690,000
Total Appropriations	3,258,562,983 =====	-18,556,895 =====	-68,451,260 =====	40,648,059 =====	3,212,202,887 =====	3,351,545,401 =====
Operations	1,099,524,197	-10,783,961	-19,216,138	172,496	1,069,696,594	1,080,577,763
Grant and Aid	578,408,452	-5,772,934	-1,138,138	38,030,899	609,528,279	664,675,170
All Capitals	3,032,695	0	0	2,444,664	5,477,359	1,690,000
All Standings	1,577,597,639	-2,000,000	-48,096,984	0	1,527,500,655	1,604,602,468
Total Appropriations	3,258,562,983 =====	-18,556,895 =====	-68,451,260 =====	40,648,059 =====	3,212,202,887 =====	3,351,545,401 =====

Column Explanations:

Estimated FY 1992 - the Final Legislative Action less the across-the-board reductions implemented by the Governor, the Governor's vetoes of actual appropriations, and revised estimates for standing appropriations.

Gov Impl Veto FY 1992 - the Governor's item veto of intent language and the anticipated reversions which may result.

Gov Rec Deapp FY 1992 - the proposed Reduction In Force Plan deappropriations, the proposed expenditure of FY 1992 property tax credits for school districts in FY 1993, and reducing K-12 advances for increasing enrollments.

Gov Rec Supp FY 1992 - the recommended supplemental appropriations for FY 1992.

Gov Rev Rec FY 1992 - the Governor's revised recommendations for FY 1992.

Gov Recomm FY 1993 - the Governor's recommendations for FY 1993.

General Fund Appropriations
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	Estimated FY 1992	Gov Impl Veto FY 1992	Gov Rec Deapp FY 1992	Gov Rec Supp FY 1992	Gov Rev Rec FY 1992	Gov Recomm FY 1993
Administration						
Executive Council						
General Office	40,495				40,495	0
Legislative Branch						
House of Representatives						
NCSL	75,848				75,848	75,848
Joint Expenses						
Claims for Var. Persons	581				581	0
Uniform State Laws						
Uniform State Laws	17,545				17,545	17,545
Legislative Branch	93,974	0	0	0	93,974	93,393
General Services, Dept.						
State Salary Book Print	4,789				4,789	4,789
Gen Services Admin.	568,051		-26,418		541,633	474,886
Information Services Div.	6,638,340		-207,167		6,431,173	6,405,375
Utilities	1,757,696				1,757,696	2,016,076
Rental Space	526,320				526,320	549,510
Capitol Planning Comm.	1,432				1,432	1,432
Communications	163,802				163,802	164,019
Materials Management	83,769		-667		83,102	0
Property Management	3,670,012		-206,622		3,463,390	3,634,580
Printing/Mail	466,465		-664		465,801	841,632
Records Management	393,974		-38,033		355,941	0
Fire Safety	64,822				64,822	0
General Services, Dept.	14,339,472	0	-479,571	0	13,859,901	14,092,299
Governor						
General Office	999,874				999,874	999,874
Admin. Rules Coordinator	93,751				93,751	93,751
Terrace Hill Quarters	91,422				91,422	91,422
Ad Hoc Committee Expense	1,838				1,838	1,838
National Governor's Assoc	78,353				78,353	78,353
Expense of Office	2,757				2,757	2,757
Governor	1,267,995	0	0	0	1,267,995	1,267,995
Gov. Sub. Abuse Coord.						
Subst. Abuse Prev. Coord	154,409		-7,181		147,228	147,228
Cedar Rapids Subs Ab Cntr	36,765				36,765	36,765
Gov. Sub. Abuse Coord.	191,174	0	-7,181	0	183,993	183,993
Management, Department of						
Indian Settlement Officer	23,467				23,467	23,467
Management-General Office	1,523,696				1,523,696	1,599,395
Council of State Govts.	67,338				67,338	67,338

General Fund Appropriations
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	Estimated FY 1992	Gov Impl Veto FY 1992	Gov Rec Deapp FY 1992	Gov Rec Supp FY 1992	Gov Rev Rec FY 1992	Gov Recomm FY 1993
Administration						
Management, Department of Law Enforcement Training	113,052				113,052	113,052
Management, Department of	1,727,553	0	0	0	1,727,553	1,803,252
Personnel, Department of Administration	1,124,110				1,124,110	1,162,935
Field Operations	1,285,444				1,285,444	1,240,508
Program Management	1,065,752				1,065,752	1,025,909
Workers' Comp.	136,211				136,211	136,211
Personnel, Department of	3,611,517	0	0	0	3,611,517	3,565,563
Revenue & Finance, Dept. Sales Tax Fees & Cost	48,375				48,375	48,375
Audit and Compliance	10,632,000		-536,066		10,095,934	10,583,496
Administration	999,634				999,634	1,033,839
Financial Management	6,531,060		-80,735		6,450,325	7,252,364
Information Services	1,941,440		-25,280		1,916,160	1,921,230
Local Gov't Service	1,338,600				1,338,600	1,271,700
Technical Services	2,102,356		-68,700		2,033,656	2,523,659
Insurance Trust	338,625				338,625	460,000
Security Deposit	483,750				483,750	600,000
Monroe County Mach. Eqpt.	0					470,000
Revenue & Finance, Dept.	24,415,840	0	-710,781	0	23,705,059	26,164,663
Secretary of State Secretary of State	2,054,438				2,054,438	1,830,102
State-Federal Relations General Office	213,179				213,179	213,178
Treasurer of State Treasurer-General Office	765,887				765,887	619,674
Iowa Special Olympics	4,837				4,837	4,837
World Food Prize	241,875				241,875	241,875
Treasurer of State	1,012,599	0	0	0	1,012,599	866,386
Operations	48,891,605	0	-1,197,533	0	47,694,072	50,004,193
Standings	76,631	0	0	0	76,631	76,631
Administration	48,968,236	0	-1,197,533	0	47,770,703	50,080,824

General Fund Appropriations
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	Estimated FY 1992 =====	Gov Impl Veto FY 1992 =====	Gov Rec Deapp FY 1992 =====	Gov Rec Supp FY 1992 =====	Gov Rev Rec FY 1992 =====	Gov Recomm FY 1993 =====
Agriculture & Natural Res						
Ag. & Land Stewardship						
Ag. & Land Stewardship						
Pseudorabies Eradication	387,000				387,000	787,000
Ag. - Soil Conservation						
Soil Conservation Cost	6,230,673				6,230,673	5,900,000
Ag and Land Stewardship						
Administrative Division	1,050,627				1,050,627	965,128
Farm Commodity Division	881,392				881,392	493,320
Farmer's Market Coupon	191,887				191,887	191,887
Regulatory Division	3,753,624				3,753,624	2,496,293
Laboratory Division	703,638				703,638	624,280
Lamb and Wool Promotion	193,500				193,500	0
Soil Cons Cost Share	0	-250,000			-250,000	0
Interstate Grain Compact	58,050				58,050	57,050
Soil Conservation Div.	4,965,625				4,965,625	4,900,784
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	11,798,343	-250,000	0	0	11,548,343	9,728,742
Trust Fund Replacements						
Commercial Feed - Admin	54,535				54,535	56,470
Commercial Feed - Lab	669,196				669,196	692,033
Fertilizer - Admin	54,535				54,535	56,470
Fertilizer - Laboratory	759,872				759,872	932,128
Dairy Trade Prac - Admin	97,895				97,895	47,207
Pesticide - Laboratory	1,103,151				1,103,151	1,151,632
Milk Fund - Regulatory	624,909				624,909	652,191
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	3,364,093	0	0	0	3,364,093	3,588,131
Ag. & Land Stewardship	21,780,109	-250,000	0	0	21,530,109	20,003,873
Natural Resources, Dept.						
REAP - FY 1992 Standing	8,127,000				8,127,000	5,000,000
Energy Research Standing	145,125				145,125	0
Natural Resources Dept.	0					12,208,899
Reimbursement To USGS	179,939				179,939	0
Green Thumb Program	245,745		-30,858		214,887	0
Gen Fund-DNR Director's	54,076				54,076	0
Gen Fund-Coord & Info	702,088		-24,342		677,746	0
Gen Fund-DNR Admin Servcs	1,536,565		-71,957		1,464,608	0
Gen Fund-Parks & Preserve	5,203,117		-176,890		5,026,227	0
Gen Fund-DNR Forestry	1,564,704		-86,729		1,477,975	0
Gen Fund-Energy & Geology	1,280,913		-38,004		1,242,909	0
Gen Fund-Envir Protection	1,909,837		-35,743		1,874,094	0
Non-SF546 Marine Fuel Tax	725,625				725,625	200,000
Marine Fuel GF to Parks	435,375				435,375	435,375

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	Estimated FY 1992	Gov Impl Veto FY 1992	Gov Rec Deapp FY 1992	Gov Rec Supp FY 1992	Gov Rev Rec FY 1992	Gov Recomm FY 1993
	=====	=====	=====	=====	=====	=====
Economic Development						
Economic Devel., Dept. of Administrative Services						
General Administration	849,803		-6,300		843,503	799,360
Information Mgmt.	338,624		-7,050		331,574	361,888
Film Office	183,825		-900		182,925	184,036
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	1,372,252	0	-14,250	0	1,358,002	1,345,284
Business Development						
Business Development	2,902,500				2,902,500	2,880,634
Small Business Program	227,362		-23,424		203,938	273,786
Procurement Office	96,750				96,750	96,953
Business Assist. Centers	743,040				743,040	0
Business/Rural Incubators	77,400				77,400	50,000
Targeted Small Business	48,375				48,375	0
Community Economic Better	3,637,800				3,637,800	3,663,400
Microenterprise Develop	696,600				696,600	636,600
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	8,429,827	0	-23,424	0	8,406,403	7,601,373
Community & Rural Develop						
Community Progress	452,161		-34,173		417,988	522,763
Mainstreet/Rural Main St.	353,137				353,137	353,386
COG Assistance	290,250				290,250	0
Rural Resource Coord.	715,949		-8,256		707,693	600,000
Community Dev Block Grant	310,427				310,427	375,397
Rural Community 2000	1,548,000				1,548,000	0
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	3,669,924	0	-42,429	0	3,627,495	1,851,546
International Division						
International Trade	532,125		-31,387		500,738	591,770
Intl. Development Found.	0					290,250
European Trade Office	275,737				275,737	241,113
Asian Trade Office	246,712				246,712	225,712
Japan Trade Office	290,250				290,250	277,250
Export Trade Asst. Prog.	338,625		-4,000		334,625	300,000
Ag Products Adv Council	3,870				3,870	1,400
Partner State Program	96,750				96,750	96,750
Peace Institute	96,750				96,750	50,000
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	1,880,819	0	-35,387	0	1,845,432	2,074,245
Tourism Division						
Tourism Operations	720,787		-37,958		682,829	652,806
Tourism Advertising	2,457,450				2,457,450	2,500,000
Welcome Center Program	338,625				338,625	208,625
Mississippi River Parkway	18,382				18,382	0
	-----	-----	-----	-----	-----	-----
	3,535,244	0	-37,958	0	3,497,286	3,361,431
Workforce Development Div						
Youth Work Force Conserv.	1,220,611		-29,161		1,191,450	1,000,000
Iowa Corps	104,006				104,006	0

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	Estimated FY 1992	Gov Impl Veto FY 1992	Gov Rec Deapp FY 1992	Gov Rec Supp FY 1992	Gov Rev Rec FY 1992	Gov Recomm FY 1993
	=====	=====	=====	=====	=====	=====
Education						
College Aid Commission						
Operations and Loan Prog.						
Scholarship & Grant Admin	334,755				334,755	333,805
Osteopathic Univ - Grants	387,000				387,000	387,000
Osteopathic Univ - Admin.	416,025				416,025	416,025
Student Aid Programs	1,805,464				1,805,464	1,782,515
National Guard Loan Repay	217,687				217,687	217,565
	-----	-----	-----	-----	-----	-----
	3,160,931	0	0	0	3,160,931	3,136,910
Standing Loan & Grant Prg						
Tuition Grant Standing	31,424,400				31,424,400	31,424,400
Scholarship Prog Standing	786,577				786,577	786,577
Voc. Tech. Grant Standing	1,272,262				1,272,262	1,272,262
Work-Study Prog. Standing	2,984,737				2,984,737	2,984,737
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	36,467,976	0	0	0	36,467,976	36,467,976
College Aid Commission	39,628,907	0	0	0	39,628,907	39,604,886
Cultural Affairs, Dept.						
Iowa Arts Council	1,129,072		-22,900		1,106,172	947,240
State Historical Society	2,566,777	-10,000	-80,780		2,475,997	2,332,319
Terrace Hill	169,312		-6,400		162,912	169,312
State Library	2,108,180		-35,162		2,073,018	1,899,382
Regional Library System	1,554,772				1,554,772	1,027,387
Cultural Affairs - Admin	413,122		-18,608		394,514	364,289
Cultural Grants	758,520				758,520	528,219
Town Square	63,855				63,855	0
Iowa Public Television	6,158,137		-157,237		6,000,900	5,959,900
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	14,921,747	-10,000	-321,087	0	14,590,660	13,228,048
Education, Department of						
Administration						
DE Administration	5,381,491		-223,852		5,157,639	4,688,127
Vocational Ed. Admin.	839,789		-30,736		809,053	704,582
Board of Ed. Examiners	123,840		-3,711		120,129	120,129
Management Info System	0					95,000
Assessment	0					130,000
Technology	0					280,000
Iowa Geography Alliance	0					50,000
Vocational Rehab.	3,560,400		-89,588		3,470,812	3,459,731
Independent Living	20,611				20,611	20,611
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	9,926,131	0	-347,887	0	9,578,244	9,548,180
Grants & State Aid						
Teacher Salaries	0					1,674,878
Corrections Education	2,051,100				2,051,100	1,948,545
Vocational Ed. Secondary	3,547,499				3,547,499	3,483,042
School Food Service	2,956,878				2,956,878	2,809,034
Textbook Nonpublic Sch	580,500				580,500	580,500

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Education						
Education, Department of Grants & State Aid Voc Ag. Youth Org.	37,732				37,732	37,732
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	9,173,709	0	0	0	9,173,709	10,533,731
Community College						
CC - General Aid	88,306,206				88,306,206	87,988,664
CC - 4th Quarter Aid	14,328,541				14,328,541	16,106,923
CC - Property Tax Repl	1,144,409				1,144,409	1,144,419
CC - Staff Development	0					500,000
CC - Federal Funds Loss	0					500,000
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	103,779,156	0	0	0	103,779,156	106,240,006
Education, Department of	122,878,996	0	-347,887	0	122,531,109	126,321,917
Regents, Board of						
Board office Operations						
Regents Board Office	1,075,686				1,075,686	1,075,686
Tuition Replacement	18,606,149				18,606,149	22,927,188
Council Bluffs Graduate	35,797				35,797	35,797
Tri State Graduate Center	68,692				68,692	68,692
Quad Cities Graduate Cntr	145,125				145,125	145,125
Board of Regents Tort Clm	0					798,000
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	19,931,449	0	0	0	19,931,449	25,050,488
University of Iowa						
Univ. of Iowa - General	173,669,586	-3,872,230	-1,784,245		168,013,111	167,885,821
SUI Indigent Patient	27,923,584	-268,596	-295,206		27,359,782	27,359,782
SUI Psychiatric Hospital	6,687,787	-95,797	-74,843		6,517,147	6,517,147
SUI Hospital School	5,299,325	-96,372	-117,450		5,085,503	5,133,840
SUI Oakdale Campus	2,777,475	-6,706	-63,485		2,707,284	2,653,319
SUI Hygienic Lab	2,938,240	-54,007	-69,113		2,815,120	2,820,748
SUI Family Practice Prog	1,765,956	-34,031	-37,384		1,694,541	1,694,541
SCHS - Hemophilia, Cancer	423,086	-12,933	-7,360		402,793	402,793
SUI Ag Health And Safety	238,095				238,095	238,095
SUI Statewide Tumor Regis	181,591				181,591	181,591
SUI Child Care	58,050				58,050	58,050
SUI Sub. Abuse Consortium	58,050				58,050	58,050
SUI Cntr for Biocatalysis	290,250				290,250	1,474,000
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	222,311,075	-4,440,672	-2,449,086	0	215,421,317	216,477,777
Iowa State University						
Iowa State Univ- General	141,258,620	-3,051,308	-1,364,550		136,842,762	136,656,362
ISU Ag Experiment	21,395,055	-370,541	-175,354		20,849,160	23,849,160
ISU Coop Extension	16,560,705	-444,162	-79,365		16,037,178	16,037,178
ISU Fire Service Inst.	397,484				397,484	397,484
ISU Leopold Center	572,977				572,977	572,977
ISU Child Care	58,050				58,050	58,050
Small Bus. Develop. Cntr.	1,151,325				1,151,325	1,151,325

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Health & Human Rights						1
Blind, Iowa Comm. For The Department for The Blind	1,372,472		-21,377		1,351,095	1,344,555
Civil Rights Commission General Office	997,900		-41,786		956,114	955,791
Elder Affairs, Department						
State Administration	415,559		-22,273		393,286	370,554
Area Agencies on Aging	159,637				159,637	151,654
Elderly Services Program	1,412,241				1,412,241	1,412,241
Retired Iowan Employment	100,620				100,620	119,969
Alzheimer's Disease	72,562				72,562	68,933
Retired Senior Volunteer	70,627				70,627	67,094
Care Review Committee	116,100				116,100	80,000
Elder Affairs, Department	2,347,346	0	-22,273	0	2,325,073	2,270,445
Health, Dept. of Public						
Administration & Support	722,992		-74,030		648,962	1,495,217
Professional Licensure	578,357				578,357	578,357
Policy & Planning	397,499		-22,408		375,091	425,294
Office of Rural Health	130,164				130,164	0
Local Health	0					1,196,686
Health Data Commission	290,250				290,250	0
Health Protection	2,329,327		-75,223		2,254,104	2,190,157
Emergency Medical Service	943,770		-26,287		917,483	0
Substance Abuse	481,066		-66,745		414,321	392,614
Sub Abuse Prog Grants	8,196,659				8,196,659	8,196,659
Aftercare Services	193,500				193,500	193,500
Family & Community Health	4,206,517		-76,034		4,130,483	3,120,870
Physician Care for Kids	411,187				411,187	411,187
Primary & Prevent Health	130,612				130,612	75,000
Sudden Infant Death Autop	9,675				9,675	9,675
Well Elderly Clinics	585,337				585,337	585,337
Public Health Nurseing	2,511,871				2,511,871	2,511,871
Homemaker-Home Hlth Aide	8,586,716				8,586,716	8,586,716
Dental Examiners	207,946				207,946	220,565
Medical Examiners	896,426		-15,884		880,542	907,984
Nursing Examiners	729,550				729,550	768,357
Pharmacy Examiners	569,718				569,718	584,281
Health, Dept. of Public	33,109,139	0	-356,611	0	32,752,528	32,450,327
Human Rights, Dept. of						
Administration	237,140		-19,964		217,176	212,022
Community Action Agencies	3,526				3,526	3,526
Deaf Services	286,181		-21,156		265,025	260,934
Persons With Disabilities	174,975		-9,213		165,762	164,739
Latino Affairs	86,966				86,966	86,966
Status of Women	333,166				333,166	333,166
Status of African Am.	76,027				76,027	76,027

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Human Services						
Human Services, Dept. of						
Economic Assistance						
Aid to Dependent Children	40,271,413			4,306,161	44,577,574	46,841,387
Emergency Assistance	483,750				483,750	483,750
Promise Jobs	4,095,050				4,095,050	4,368,195
Aid to Indians	36,765				36,765	36,765
Child Support Recoveries	3,032,413		-41,021		2,991,392	3,151,313
X-PERT	0					453,204
	47,919,391	0	-41,021	4,306,161	52,184,531	55,334,614
Medical Services						
Medical Assistance	229,075,990	-1,152,000		19,605,610	247,529,600	275,060,011
Medical Contracts	3,918,375			295,104	4,213,479	4,839,000
State Supplementary Asst.	18,000,850	-595,530		1,002,613	18,407,933	18,407,933
Enhanced MH/MR/DD Service	2,463,169				2,463,169	4,946,160
	253,458,384	-1,747,530	0	20,903,327	272,614,181	303,253,104
Juvenile Institutions						
Toledo Juvenile Home	4,518,535		-128,771		4,389,764	4,341,157
Eldora Training School	7,840,325		-240,829		7,599,496	7,470,663
	12,358,860	0	-369,600	0	11,989,260	11,811,820
Helping Childr & Families						
Child and Family Serv	0					71,156,052
Foster Care	51,930,015	-2,905,810		11,525,652	60,549,857	0
Home Based Services	19,040,402	-265,099		287,332	19,062,635	0
Child Protection	543,251				543,251	0
Transitional Child Care	312,803	-9,186		10,508	314,125	0
Prevention Services	3,119,627	-39,622		767,036	3,847,041	1,628,106
SSBG/State Cases	4,775,539	-292,958			4,482,581	4,982,213
Ct Ordered Serv Juvenile	3,882,840	-258,271			3,624,569	3,624,569
Child Care Services	6,873,190			230,883	7,104,073	7,460,648
	90,477,667	-3,770,946	0	12,821,411	99,528,132	88,851,588
Veterans Homes						
Marshalltown Vet Home	28,756,481	-40,000	-1,356,958		27,359,523	26,517,842
Mental Health Institution						
Cherokee Mental Health	14,443,363		158,485		14,601,848	14,695,140
Clarinda Mental Health	7,389,967		-977,595		6,412,372	5,667,293
Independence Mental Hlth	15,485,693		758,139		16,243,832	16,507,883
Mt Pleasant Mental Health	8,959,121		-2,286,261		6,672,860	5,019,103
	46,278,144	0	-2,347,232	0	43,930,912	41,889,419
State Hopital-Schools						
Glenwood Hospital-School	37,870,810		-632,848		37,237,962	34,685,533

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Justice System						
Attorney General						1
Justice, Department of						
General Office A.G.	4,272,696				4,272,696	4,014,296
Farmers Legal Assistance	96,750				96,750	0
Farmers Mediation Service	96,750				96,750	0
Victim Assistance Grants	1,354,500				1,354,500	1,354,500
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	5,820,696	0	0	0	5,820,696	5,368,796
Prosecuting Attorney Trng						
Prosecuting Att. Training	133,074				133,074	133,074
Area GASA Prosecuting Att	100,039				100,039	100,039
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	233,113	0	0	0	233,113	233,113
Consumer Advocate						
Consumer Advocate	1,943,708				1,943,708	1,943,708
Attorney General	7,997,517	0	0	0	7,997,517	7,545,617
Corrections, Dept. of						
CBC Districts						
CBC District I	5,445,400		-169,818		5,275,582	5,491,437
CBC District II	3,858,108		-137,132		3,720,976	4,163,557
CBC District III	2,391,028		-42,838		2,348,190	2,717,653
CBC District IV	1,939,019		-46,186		1,892,833	1,899,653
CBC District V	6,930,772		-261,802		6,668,970	7,345,020
CBC District VI	5,412,939		-227,262		5,185,677	5,504,135
CBC District VII	3,781,635		-124,596		3,657,039	3,797,795
CBC District VIII	3,067,577		-102,217		2,965,360	3,248,835
CBC Statewide	88,098				88,098	88,098
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	32,914,576	0	-1,111,851	0	31,802,725	34,256,183
Corr. - Central office						
State Cases	67,725				67,725	67,725
Central Office Correction	2,072,218		-57,390		2,014,828	2,014,344
County Confinement	241,875				241,875	241,875
Fed Prisoners/Contractual	348,300				348,300	348,300
Corrections Exp.-Phase I	605,520			20,340	625,860	625,860
Corrections Exp.-Phase II	3,041,094			102,156	3,143,250	3,169,163
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	6,376,732	0	-57,390	122,496	6,441,838	6,467,267
Corr. Training Academy						
Corrections Training Cent	362,812		-824		361,988	361,988
Corr. - Fort Madison						
Ft. Madison Inst.	21,119,859		-226,091		20,893,768	21,036,470
Anamosa Inst.	15,628,651		-132,456		15,496,195	15,589,728
Oakdale Inst.	13,291,448				13,291,448	14,177,914
Newton Inst.	4,014,187		-641,237		3,372,950	4,897,929
Mt Pleasant Inst.	11,228,936		-161,862		11,067,074	11,143,365

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Regulation						
Auditor of State						1
Auditor - General Office	1,548,761				1,548,761	4,197,599
Campaign Finance Disc.						
Campaign Finance	264,127				264,127	256,420
Commerce, Department of						
Commerce-Administration						
Commerce Administration	1,423,043		-63,098		1,359,945	1,195,532
Alcoholic Beverages						
Alcoholic Bev.-Operations	3,344,385		-89,523		3,254,862	2,706,848
Banking Division						
Banking Division	5,642,501		-95,129		5,547,372	5,404,555
Credit Union Division						
Credit Union Division	923,910		-33,535		890,375	858,333
Insurance Division						
Insurance Division	4,255,714		-141,143		4,114,571	4,343,908
Self-Insurance Examiner	48,375				48,375	0
	4,304,089	0	-141,143	0	4,162,946	4,343,908
Professional Licensing						
Professional Licensing	825,803		-16,115		809,688	802,762
Utilities Division						
Utilities Division	4,686,530		-159,269		4,527,261	4,562,959
	21,150,261	0	-597,812	0	20,552,449	19,874,897
Commerce, Department of						
Employment Serv., Dept.						
Industrial Serv Operation	2,047,409	-45,396	-88,458		1,913,555	1,828,127
Labor Serv. Operations	2,490,544		-34,392		2,456,152	2,222,743
Employment Serv., Dept.	4,537,953	-45,396	-122,850	0	4,369,707	4,050,870
Inspections and Appeals						
Inspections and Appeals						
Indigent Defense Approp.	9,095,465				9,095,465	8,445,465
Foster Care Review Board	257,268				257,268	0
Employment Appeal Board	45,015				45,015	42,764
Finance and Services Div.	559,428		-23,230		536,198	497,307
Audits Division	629,268		-174,091		455,177	416,731
Appeals and Fair Hearings	364,613		-15,941		348,672	345,497
Investigations Division	441,474				441,474	438,808
Health Facilities Div.	1,559,841		-49,713		1,510,128	1,404,382
Inspections Division	884,088		-83,957		800,131	731,017
	13,836,460	0	-346,932	0	13,489,528	12,321,971

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Regulation						
Inspections and Appeals						
Appellate Defender						
Public Defender	6,176,659				6,176,659	6,271,741
Racing Commission						
Racetracks	1,747,879		-38,000	50,000	1,759,879	1,655,339
Riverboats	494,513				494,513	619,513
	2,242,392	0	-38,000	50,000	2,254,392	2,274,852
Inspections and Appeals	22,255,511	0	-384,932	50,000	21,920,579	20,868,564
Public Employment Rel. General Office	656,438				656,438	643,998
Operations	50,413,051	-45,396	-1,105,594	50,000	49,312,061	49,892,348
Regulation	50,413,051	-45,396	-1,105,594	50,000	49,312,061	49,892,348

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Unassigned Standings						
Cultural Affairs, Dept. Commun. Network Standing	4,837,500	-2,000,000			2,837,500	5,000,000
Education, Department of						
Education, Dept. of						
School Foundation Aid	1,107,411,446		-13,093,487		1,094,317,959	1,184,400,000
Instructional Support	12,101,155				12,101,155	15,565,000
Educational Excellence	92,297,891		-3,497		92,294,394	92,297,891
Trans of Nonpublic Pupils	5,956,635				5,956,635	5,956,635
Sch Aid Prop Tax	35,000,000		-35,000,000			
	----- 1,252,767,127	----- 0	----- -48,096,984	----- 0	----- 1,204,670,143	----- 1,298,219,526
Grants & State Aid						
Child Development	10,727,640				10,727,640	10,727,640
	----- 1,263,494,767	----- 0	----- -48,096,984	----- 0	----- 1,215,397,783	----- 1,308,947,166
Legislative Branch						
House of Representatives						
House Of Representatives	6,312,535				6,312,535	6,312,535
Senate						
Senate	3,749,050				3,749,050	3,749,535
Joint Expenses						
Joint Expenses	480,295				480,295	480,295
Citizens' Aide						
Citizens' Aide	558,366				558,366	558,006
Leg. Computer Support						
Legislative Computer Supp	1,270,824				1,270,824	1,270,824
Legislative Fiscal Bureau						
Legislative Fiscal Bureau	1,263,500				1,263,500	1,263,500
Legislative Service Bur.						
Leg. Service Bureau	3,018,683				3,018,683	3,018,683
Admin. Rules Review Comm.						
Admin. Rules Review	61,945				61,945	61,945
	----- 16,715,198	----- 0	----- 0	----- 0	----- 16,715,198	----- 16,715,323
Governor						
Interstate Extradition	3,870				3,870	3,870
Presidential Electors	0					400
	----- 3,870	----- 0	----- 0	----- 0	----- 3,870	----- 4,270

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Transportation & Safety						
Law Enforcement Academy						
ILEA Operations	955,052		-45,710		909,342	778,646
Public Defense, Dept. of						
Military Division	3,295,132		-46,506		3,248,626	3,298,201
War Orphans Education	9,854				9,854	9,854
Veterans Affairs Div.	137,714		-4,616		133,098	133,098
Disaster Services Div.	305,148		-39,612		265,536	265,960
Public Defense, Dept. of	3,747,848	0	-90,734	0	3,657,114	3,707,113
Public Safety, Dept. of						
AFIS FY92-General Fund	497,295				497,295	0
Administration	2,317,803		-106,741		2,211,062	2,220,111
Communications	3,039,150				3,039,150	0
Investigation, DCI	6,728,146		-360,023		6,368,123	6,761,415
Pari-Mutuel Enforcement	277,662				277,662	277,662
Undercover Funds	251,792				251,792	251,792
Narcotics Enforcement	2,078,954		-56,553		2,022,401	2,009,713
Fire Marshal	1,381,082		-46,900		1,334,182	1,323,512
Capitol Security	1,098,471		-72,631		1,025,840	1,025,564
ISP D.A.R.E. Project	28,584				28,584	28,584
AFIS FY92-General Fund	0					509,378
Public Safety, Dept. of	17,698,939	0	-642,848	0	17,056,091	14,407,731
Transportation, Dept. of						
Transportation, Dept.						
Rail and Air Projects	5,060,553				5,060,553	5,310,553
State Aviation Fund						
Aeronautics/Pub. Transit	415,959		-17,611		398,348	386,760
Transportation, Dept. of	5,476,512	0	-17,611	0	5,458,901	5,697,313
Operations	22,310,649	0	-796,903	0	21,513,746	19,270,396
Grant and Aid	5,070,407	0	0	0	5,070,407	5,320,407
Capitals	497,295	0	0	0	497,295	0
Transportation & Safety	27,878,351	0	-796,903	0	27,081,448	24,590,803

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Capital Projects						
General Services Capital						
General Services Capital	0			1,098,440	1,098,440	0
Human Services Capital						
Health/Life/Fire Safety	0			996,224	996,224	0
Natural Resources Capital						
Marine Fuel Tax Capitals	2,535,400				2,535,400	0
Marine Fuel Tax Capitals	0					1,540,000
Natural Resources Capital	2,535,400	0	0	0	2,535,400	1,540,000
Judicial Branch Capital						
Capitals FY 93	0					150,000
Commerce Capital						
Liq. Fac. Roof Repair	0			350,000	350,000	0
Capitals	2,535,400	0	0	2,444,664	4,980,064	1,690,000
Capital Projects	2,535,400	0	0	2,444,664	4,980,064	1,690,000

APPENDIX B

GLOSSARY OF BUDGET TERMS

Accrual: The basis of accounting under which revenues are recorded when earned and expenditures are recognized in the period in which benefit is derived. It provides for the matching of expense against related revenue.

Across-the-board reduction: Section 8.31 of the Code of Iowa provides a procedure for uniform and prorated reductions of state appropriations by the Governor to avoid overdrafts and deficits. Reductions made pursuant to this section are referred to as across-the-board reductions (ATB).

Allocation: Funds and/or personnel which are apportioned or designated to a function, program, or activity.

Appropriation: A legislative allocation of money for a specific purpose.

75% Base Budgeting: A form of modified base budgeting used by the State of Iowa in which agency managers assume for budgeting purposes that 75% of the current appropriation becomes the base for the next fiscal year's budget.

Budget Unit: A predetermined grouping of one or more organizations that indicates an individual entity within a department. There may be one or more budget units within a department. A budget unit generally equals an appropriation made by the General Assembly.

Capital Appropriation: An appropriation for long term additions to or betterment of State property, e.g., land, buildings, or equipment.

Cost-Of-Living Adjustment (COLA): An annual increase made in the personal services line-item at the start of the fiscal year to take account of increases in the cost-of-living. This adjustment is determined through the collective bargaining process.

Decision Package: An individual request for funding made by the department for personnel, services, equipment, capitals, etc. Decision Packages are either requests to return the budget to 100% of the previous year's appropriation from the 75% base budget, or they are new requests for funding, over and above the previous year's appropriation. Decision packages are listed in priority order for each budget unit.

Estimated Revenues: A projection compiled by the Revenue Estimating Conference for General Fund receipts.

Expenditures: Disbursements and payables for services rendered and goods received including authorized encumbrances for a specific appropriated period.

Estimated Expenditures: A projection compiled according to legislative action, adjusted for salary, cost-of-living, and merit increases.

FY or Fiscal Year: The 12 month financial period used for record keeping, budgeting, appropriating, revenue collecting, and other aspects of fiscal management. The fiscal year of the State of Iowa is July 1 to June 30.

FTE or Full Time Equivalent Positions: One full-time equivalent position represents 2,080 working hours, which is the regular number of hours one full-time person works in one fiscal year.

General Fund: The fiscal entity whose receipts are not earmarked for dedicated purposes and which supports the general functions of State government.

Goals: A broad statement of purpose or intended achievement as established by policy makers or program administrators.

Grants and Aids: State money that passes through State departments for local needs.

Item veto: The action by the Governor whereby a section of an appropriation bill is vetoed.

Implied veto: The action by the Governor whereby a section of intent language of an appropriation bill is vetoed and without that language the Governor anticipates that the affected appropriation will revert.

Line-item: A term to describe funds requested and/or appropriated on a detailed or itemized basis (personal services, travel, equipment, etc.).

Merit Increase: The normal pay increase granted at the time of an employee's employment anniversary. Currently, a merit increase is the equivalent of one merit step or approximately 4.0% of the employee's salary.

New/Expanded Programs: Departmental requests that are above and beyond current operations of the department.

Objective: A specific statement of intent or action that serves to achieve a stated goal.

Operations: An appropriation of funds for the performance of the normal functions of a department or a division.

Organization: A responsibility center within the management structure of a department.

Performance Measures: Criteria used to assess progress toward the objectives in the implementation of a program.

Reversion: Following the close of a fiscal year, all unencumbered or unobligated balances revert to the State treasury and to the credit of the fund from which the appropriation or appropriations were made.

Reduction in force: A reduction in the state employee work force generally resulting in layoffs.

Standing Limited Appropriation: An appropriation of a specific dollar amount established by the Code of Iowa. An example is the Indian Settlement Officer, Section 331.60, Code of Iowa: "There is appropriated annually from the General Fund of the State to the County of Tama the sum of three-thousand, three-hundred, sixty-five dollars to be used by the County only for the payment . . .".

Standing Unlimited Appropriation: An appropriation made by statute, but no dollar amount is mentioned in the Code of Iowa. An example reads as follows: "There is hereby appropriated out of any funds in the State treasury not otherwise appropriated a sum sufficient to pay for . . .".

Supplemental Appropriation: Additional funds appropriated for the current fiscal year in addition to the original appropriation.